

# I Mina'trentai Dos na Liheslaturan Guåhan 32<sup>nd</sup> GUAM LEGISLATURE

Vice Speaker Benjamin J.F. Cruz, Acting Chairman Committee on Appropriations, Public Debt, Legal Affairs, Retirement, Public Parks, Recreation, Historic Preservation, and Land

# DEC 1 7 2014

The Honorable Judith T. Won Pat, Ed.D. Speaker

1 Mina'trentai Dos Na Liheslaturan Guáhan
155 Hesler Place
Hagåtña, Guam 96910

VIA: The Honorable Rory J. Respicio Chairperson, Committee on Rules

RE: Committee Report on Bill No. 332-32 (COR), as introduced

Dear Speaker Won Pat:

Transmitted herewith is the Committee Report on Bill 332-32 (COR), as introduced, "An Act to Authorize I Maga lahen Guahan to exchange Government-owned property in Asinan Ordot-Chalan Pago reserved for the Department of Public Health & Social Services for Government-owned property in Tamuning owned by the Chamorro Land Trust Commission." sponsored by Senator Tina Muna Barnes which was referred to the Committee on Appropriations, Public Debt, Legal Affairs, Retirement, Public Parks, Recreation, Historic Preservation and Land.

Committee votes are as follows:

	_ TO PASS
0	NOT TO PASS
2	TO REPORT OUT ONLY
2	TO ABSTAIN
Ø	_ TO PLACE IN INACTIVE FILE

2014 DEC 17 PM 5- 040

Vice Speaker Benjamin J.F. Cruz Acting Chairman

Sincerely,

# COMMITTEE REPORT ON

Bill No. 332-32 (COR), As Introduced Sponsored by Senator Tina Muna Barnes

An Act to Authorize I Maga'lahen
Guahan to exchange Government-owned
property in Asinan Ordot-Chalan Pago
reserved for the Department of Public
Health & Social Services for
Government-owned property in
Tamuning owned by the Chamorro Land
Trust Commission.



## I Mina'trentai Dos na Liheslaturan Guåhan 32<sup>nd</sup> GUAM LEGISLATURE

### Vice Speaker Benjamin J.F. Cruz, Acting Chairman

Committee on Appropriations, Public Debt, Legal Affairs, Retirement, Public Parks, Recreation, Historic Preservation, and Land

# DEC 1 7 2014

#### **MEMORANDUM**

To: All Members

Committee on Appropriations, Public Debt, Legal Affairs, Retirement, Public Parks, Recreation, Historic Preservation and Land.

From: Vice Speaker Benjamin J.B. Cruz,

Acting Chairperson

Subject: Committee Report on Bill No. 332-32 (COR), As Introduced

Transmitted herewith for your consideration is the Committee Report on Bill No. 332-32 (COR), as introduced, "An Act to Authorize I Maga lahen Guahan to exchange Government-owned property in Asinan Ordot-Chalan Pago reserved for the Department of Public Health & Social Services for Government-owned property in Tamuning owned by the Chamorro Land Trust Commission." sponsored by Senator Tina Muna Barnes

This report includes the following:

- 1. Committee Voting Sheet
- 2. Committee Report Narrative
- 3. Copy of Bill No. 332-32 (COR), As Introduced
- 4. Public Hearing Sign-in Sheet
- 5. Copies of Written Testimonies
- 6. Copy of Fiscal Note
- 7. Copy of COR referral Bill No. 332-32 (COR)
- 8. Notices of Public Hearing
- 9. Copy of the Public Hearing Agenda

Please take the appropriate action on the attached voting sheet. Your attention to this matter is greatly appreciated. Should you have any questions or concerns, please do not hesitate to contact my office.

Sincerely,

Vice Speaker Benjamin J.F. Cruz Acting Chairman

> 324 W. Solodad Avenue, Hagama, Guam Tel: (671) 473-4236 / 473-4237 Fax: (671) 473-4238 cipo@guamlegislature.org

#### I MINA' TRENTAI DOS NA LIHESLATURAN GUÅHAN

### **Committee Voting Sheet**

# Committee on Appropriations, Public Debt, Legal Affairs, Retirement, Public Parks, Recreation, Historic Preservation and Land

Bill No. 332-32 (COR), as introduced, "A An Act to Authorize I Maga'lahen Guahan to exchange Government-owned property in Asinan Ordot-Chalan Pago reserved for the Department of Public Health & Social Services for Government-owned property in Tamuning owned by the Chamorro Land Trust Commission"

Committee Members	To Pass	Not To Pass	Report Out Only	Abstain	Inactive File
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# I Mina'trentai Dos na Liheslaturan Guåhan 32<sup>nd</sup> GUAM LEGISLATURE

Vice Speaker Benjamin J.F. Cruz, Chairman

Committee on Appropriations, Public Debt, Legal Affairs, Retirement, Public Parks, Recreation, Historic Preservation, and Land

#### Committee Report

Bill No. 332-32 (COR), An Act to Authorize *I Maga'lahen Guahan* to exchange Government-owned property in Asinan Ordot-Chalan Pago reserved for the Department of Public Health & Social Services for Government-owned property in Tamuning owned by the Chamorro Land Trust Commission.

#### I. OVERVIEW

The Committee on Appropriations, Public Debt, Legal Affairs, Retirement, Public Parks, Recreation, Historic Preservation and Land convened a public hearing on <u>August 5, 2014</u> at 9:00am in *I Liheslatura*'s public hearing room.

#### **Public Notice Requirements**

Notices were disseminated via hand-delivery and e-mail to all senators and all main media broadcasting outlets and newspaper of general circulation on July 29, 2014 (5-Day Notice), and again on August 3, 2014 (48 Hour Notice).

#### (a) Committee Members and Senators Present

Vice Speaker Benjamin J.F. Cruz, Chairman Senator Tina Muna Barnes, Member Senator Tom Ada Senator Frank Aguon, Jr. Senator Aline Yamashita Senator Tony Ada

#### (b) Appearing before the Committee

Mr. James Gillan, Director for the Department of Public Health & Social Services

Mr. Michael J. Duenas, Executive Director for Guam Housing & Urban Renewal Authority

Mr. Michael Borja, J.B. Borja, Director for the Department of Land Management

Mr. Dave Camacho, Acting Director for the Department of Land Management

Mr. Albert Santos, Guam Housing & Urban Renewal Authority

First Lady Christine Calvo, President, Rigalu Foundation

Sister Brigid Perez, RSM, Member Rigalu Foundation

#### (c) Written Testimonies Submitted

Mr. James Gillan, Director for the Department of Public Health & Social Services

Mr. Michael Borja, Administrative Director for the Chamorro Land Trust Commission

Mr. Michael Borja, Director for the Department of Land Management

Mr. Dave Camacho, Acting Director for the Department of Land Management

Michael J. Duenas, Executive Director for Guam Housing & Urban Renewal Authority

First Lady Christine Calvo, President, Rigalu Foundation

Sister Brigid Perez, RSM, Member Rigalu Foundation

#### II. COMMITTEE PROCEEDINGS

Chairman Benjamin Cruz. Good morning. The Committee on Appropriations, Public Debt, Legal Affairs, Retirement, Public Parks, Recreation, Historic Preservation and Land hereby convenes this public hearing. Notices were disseminated via hand-delivery and e-mail to all senators and all main media broadcasting outlets on Monday, July 29, 2014 (5-Day Notice), and again on Friday, August 1, 2014 (48 Hour Notice).

We have some federal visitors visiting, so I am going to have to recess between 10:00am and 11:00am. So, I am going to try and get as many of you on before I recess at 10:00am this morning and we have asked some people to come back at 11:00am so that we can continue the discussion on the remaining bills. Let's get this started.

With everybody's indulgence we are going to call the bills out of order and we will start with Bill 287 and Bill 332. I understand the bills go together and the sponsor of the bill is Senator Tina Muna-Barnes and she will give the opening introductory comments.

#### Sponsor Statement

Senator Tina Muna-Barnes. Si Yu'os Ma'ase, Mr. Chair and ma'na'na si yu'os to all who are here this morning. I would like to thank everybody for being here. The bills that need to be considered together, Mr. Chair, involve one property that is being exchanged for two separate parcels of property. The larger parcel is located in Asinan - Chalan Pago and the two smaller parcels are located in Dededo next to the existing Public Health and the other is in Tamuning located next to the Healing Hearts Center.

The portion of the lot in Asinan is reserved for Public Health is approximately 17 acres and there are families that are currently residing and farming on that lot. These families, as I was informed, would be eligible for Chamorro Land Trust leases and the lot in Dededo is approximately 2 acres and the lot in Tamuning is approximately 1 acre.

The two smaller lots are in the Chamorro Land Trust inventory. The Asinan property is not. By allowing this exchange, the Chamorro Land Trust will have a net increase of approximately 13 acres or so. On the Dededo lot it is proposed that an Environmental Heath Lab to benefit not only Guam but the region as well.

The Tamuning lot is slated for the proposed foster care. I know that you made some commitment to hear Bill 332 first but that's the reason why I wanted to share with you the importance of listening to both bills – Bill 332 and Bill 287 because it needed collaboration on both bills. I acknowledge the First Lady for being here and supporting the efforts of the foster care home legislation. Saina ma'ase Mr. Chair. I hope to hear a lot from the public.

Chairman Benjamin Cruz. Thank you. I want to also welcome my colleagues that have joined me this morning. Early as usual is Senator Aline Yamashita, Senator Tina Muna-Barnes, Senator Tony Ada, Senator Tom Ada and Senator Frank Aguon. Thank you for joining us. I would also like to express the honor of the First Lady's Committee joining us this morning. I would have called her first but I understand it is her desire that the agency heads who are speaking set the stage and she will be the closer. We will have the agency heads speak - Mr. Gilliam, Mr. Duenas, Mr. Camacho and Mr. Borja. I also want to acknowledge the first recipient of the *Hustia* Award Sister Bridget Perez.

Mr. Jim Gillian. The First Lady allowed me to go first to set the scenario for Bill 332-32 to allow for the transfer for the property to allow us to build the foster care home. The property, in Tamuning adjacent to Healing Hearts Center, will be used to construct the foster home. And as you know sadly many of our children are left abandoned, abused and alone.

The numbers keep arising and we have a need to provide a better living environment. The numbers are moving numbers - sometimes it is slow depending on whether schools are in session. I notice our referrals drop when school is out and it goes up to an average of ten a day. Some of those necessitate the need to remove the children to a shelter. What we are really talking about here are those children who are in a more difficult place than foster care. Those that are difficult because of age, disabilities, and the trend now is to try to move those children into a more community like involvement rather than a shelter hidden away, a crisis kind of environment, where the tension is there all the time; this is probably not a good location. They have enough to deal with because they are not being picked. They are waiting for someone to love them, take them, but they're not. Putting this facility together in Tamuning, in that beautiful location close to the hospital, schools, shopping, in a regular community environment, a real living environment rather than that special location that we also need, no question about that.

I think it's time to do this. We have support from any number of organizations. I know that the First Lady's Group is one of the first ones to step forward and help us put this together. We are hoping to use the Community Development Block Grant (CDBG) from GHURA and this will benefit other members of the community. It will not just be for those children if we had that location. The crisis center is the only service we would not be able to use the community block grant because that would entail services available to the rest of the community. So I think, again, placing these children who are in a difficulty place - there are numbers in the attachment that show you the numbers of children who that we have had difficulty placing because of age or disability.

We want to thank the eight Senators who signed on to this: Senator Barnes and Senator Yamashita were instrumental with some - the dating here is old because we anticipated having this hearing earlier. But, we can give you as much updated and hard numbers that will require to keep this facility running and operating at \$290,000 a year. That can be offset a lot by the involvement of groups like the First Lady's Group and other interested community members who want to participate in this operation. But we think it will be a little less than to run the crisis center because that is just a different environment. We are hopeful that we can get some quick passage to this so we can get started in looking for development partners. Thank you very much.

Mr. Michael J. Dueñas. Good morning Mr. Vice Speaker and members of the Committee. [Read his testimony verbatim. See attached]

I want to thank you for holding this public hearing this morning. Mr. Gillan mentioned earlier using The Community Development Block Grant (CDBG) fund for this facility. We had long discussions with Public Health. Generally speaking, HUD's positions is foster care needs children who are considered wards of the state and that it should be the local or the state government's responsibility to care for their needs and to support their needs financially.

What we are looking at is that there are some services that may qualify for funding under the CDBG program. In particular, we are looking at counseling services for the families and other services that are intended to help reintegrate the family. The cost associated with those activities including the prorated share for the cost of construction can become eligible for the CDBG program. We just need to ensure that families meet HUD income limits. That is why we are involved in this particular facility. Thank you.

**Chairman Benjamin Cruz.** Thank you. You and I may have used up all the CDBG grant money when we built Sanctuary.

Mr. Michael J. Dueñas. No, the problems are still out there and we do get \$3M a year to address them.

Chairman Benjamin Cruz. That was a project we worked on when I was Chairman and when you were at GHURA.

Mr. Michael J. Dueñas. The first of the largest facilities that we build - we actually build three structures for Sanctuary for property that was in our inventory that was not suited for residential development. The partnership with Sanctuary has been very fruitful over the years. Although we are not actively funding their operations, we are always monitoring that the facilities are being used for their intended purposes.

Chairman Benjamin Cruz. I continue to thank you for your assistance at that time. Mr. Borja?

Mr. Michael Borja. Good morning Mr. Vice Speaker and members of this Committee. My name is Michael Borja. I submitted two written testimonies for these bills; one as a Director of Land Management and one as Administrative Director of the Chamorro Land Trust Commission. [Read from written testimony. See attached]

Mr. David Camacho. Our Director already explained about Bill 332 and 287 since it filters down to the same properties. The only thing that we need to address is that there are some corrections in the bill.

Chairman Benjamin Cruz. I think he (Mr. Michael Borja) has that in his testimony.

Mr. David Camacho. Other than that we just want to address the Senators. On that lot number at Asinan, there are 54 acres of property designated and a notice of intent issued for agriculture leases. There is one actual lease that has been addressed and assigned. As Mr. Borja said, it is very hard for us to remove the people to another piece of property.

The topography is more suitable for agricultural need than it is for us to build, which will cost us more than the property's value. We fully support the intent of the bill and we support the passage of Bill 332 and 287.

Chairman Benjamin Cruz. I think the two of you will have your hands full dealing with the neighborhood because if I remember correctly, Land Management dealt with an issue of a school on the same street on the other side Healing Hearts Center. You will all have to deal with that. So, somebody better grease that skid to make sure you get past that bump. Does anyone have questions for this panel?

**Senator Tom Ada.** I just want to clarify. The one-acre property in Tamuning is Chamorro Land Trust property?

Mr. Michael Borja: Correct.

Senator Tom Ada. And the five acres in Chalan Pago is ......

Mr. Michael Borja. The five acres is the reserved portion of Public Health,; part of the portion of the reserved.

**Senator Tom Ada.** What was the basis of the one to five ratio?

Mr. Michael Borja. There is a total of 8 acres reserved for Public Health and we are going to need 3; one for this facility and in a later bill we will be discussing another two acres. So there will be 3 acres altogether that Public Health will want in exchange for the 8.

Senator Tom Ada. On a value for value basis?

Mr. Michael Borja. We don't have appraisals. We are just looking at acreage at this time.

Senator Tom Ada. Okay.

Chairman Benjamin Cruz. Senator Frank Aguon?

Senator Frank Aguon, Jr. Thank you very much Mr. Chairman. Just a quick question. The public hearing has two properties that are going to be exchanged for one that you have already targeted for specific uses. Is there any need for rezoning at this point in time so that the project can proceed as quickly as possible or does the zoning allow for the facilitation for whatever structure you are going to build on this property?

Mr. David Camacho. No, Senator Aguon we don't need a rezoning.

**Senator Frank Aguon, Jr.** So, it meets the sufficient needs for what your plans are? Okay, thank you Mr. Chairman.

**Chairman Benjamin Cruz.** Thank you very much. I guess some of you will stay for the next bill and I don't want to keep the First Lady waiting, so she will go first and then Sister Bridget then we will call you back on Bill 287. Thank you very much First Lady.

First Lady Christine Calvo. Good morning Vice Speaker, Senator Ada, Senator Ada, Senator Yamashita and Senator Barnes. When I meet anyone of you - especially the two ladies because we are all mothers and the twinkle in our eyes - to try build something for those children who are in need. I thank you both for this meeting and Vice Speaker, thank you so much.

[Reads written testimony verbatim. See attached]

Chairman Benjamin Cruz. Thank you very much, Madame First Lady for your testimony and especially for your work with Regalu. I spent the last 30 years trying to get the number of foster homes to over 30. I commend you for getting it to near 40. But, that is just unacceptable and things have happened, Sister Brigid, in our community that I'm not very proud of.

One of them was just last month when we dedicated *Guma Salidad*. I refused to go to that one because I just thought that was an indictment on the community, that we have to have a receiving home to receive *manamko* ' that have been abused by their family. I mean, it's just heartbreaking. So I want to thank you for your efforts with Regalu and especially thank Sister Brigid who has been at this for 40 years, Sister? I don't know how you have the strength to do it. But you are very deserving of the *Hustisia* Award. For everybody to understand that you have devoted your life for justice for all. Please your testimony.

Sister Brigid Perez. [Reads written testimony. See attached]

Chairman Benjamin Cruz: Thank you very much Sister and I think you are much to humble. Alee has been around since I started working at the bench. So, to say you have been only working on this for the last eight to ten years...maybe for the foster home. But you have been taking care of abused and neglected families. I remember when we used to have to chase around and try to figure out where you were in Ordot in different homes that were being rented. I want to again, at least on my behalf, thank you very much for all the years of service that you've provided for the community, taking care of these children. I've been to the Alee shelter when you had it at the group home in Maina and saw the conditions, though it was the loving environment, it really was unsuitable for the children that had been there, for as you put it: months and years. We need to do something soon and I'm glad that we have a foundation that is willing to try to take up that part.

Unfortunately, we have to segment all of these and the different parts that need to be addressed only because our families are falling apart. I remember the only time that I almost became violent, while I was on the bench was when I was trying to get a foster home for a young women who had been abused and I asked the grandmother and she said she would except for the fact that she had to go bowling on Friday and Tuesday. That was the only time that I ever thought about striking somebody. But I just couldn't get over that. But really Sister, thank you so much for all the years you have serve this community.

**Sister Brigid Perez.** You're welcome and thank you too. It's a pleasure for me to do all this for the people of Guam. Thank you.

Senator Aline Yamashita. Thank you very much Mr. Vice Speaker for holding the hearing and First Lady Christine, thank you. Sister Brigid, I have to state this - I do every time I have the chance - that your goodness, your representation of the belief in the goodness. I remember you were my 4<sup>th</sup> grade teacher. For some reason I was always in trouble but you believed in me and you were the beacon of hope. As I became a teacher and as I'm doing this now, it just makes sense to me that you are still teaching, still believing in the goodness of people and that's what gets us through. For me that's one of the huge messages: it's that it is about foster children, it is about foster families but it is even bigger than that.

It's about all of us, it's about what we all have in our hearts and what our responsibility is to believe in every single person and to ensure that everybody is safe. This is a facility that is safe and of course the programming that's going to go into because of the integration of those services that these particular children need. I'm looking at the tables and it just strikes us all. Chamorros are at the top. As the Vice Speaker said, what a travesty it is to what we're doing to our own families. Hopefully, we have a safe place and we really work on programming to stop the cycle and to go back to what we are suppose to be doing to with each other and it starts at the beginning of early childhood. We just need to do that. With the programming of foster children, I hope there can be segments or modules where we help those children.

These young children understand what's right and what's wrong and all the wrong that was done to them. That means, don't do it to anybody else. To find that courage and that strength and the coping skills about how to move on. I applaud your patience and I'm glad that you've become a little impatient because sometimes that's what's needed. It's where is it? So, this is where we are and I really do want to thank the Vice Speaker for holding this because he didn't have to, but he did. Of course, Senator Tina Rose Muna-Barnes who held the flag. Thank you very much First Lady Christine and I look forward to working with you with what goes now into this emergency home. It really has to do with how do we stop the emergencies? How do we stop it from continuing? Thank you, thank you Mr. Vice Speaker.

Senator Tina Muna-Barñes. Si yu'os maase Mr. Chair for giving me the opportunity. I really just want to say thank you to you First Lady. Thank you Sister, for never giving up on me. Everywhere we meet, everywhere we go and meet up with each other, it's always like... please help us, don't give up on us. I want to say to you, don't give up on us because it's not always easy. It's not always easy to get the resources. It's not always easy to try and make things work. But our basic mission for government of Guam is to provide for the basic services and the needs of our island and community.

You two have been at the forefront in making a difference for our children and our families. Like my colleague said, it's not easy when we have to read or look what's happening to our families. We have to bring that family circle back. By stepping up to the plate and giving of your time, I just want to say dangkolo na si yu'os maase and si yu'os na menidise for what you're doing for our children and our families. So, we hope and with a lot of cooperation we can make the necessary changes to make this bill even better so that we can move forward to a true realization to help our children and our families. Thank you Mr. Chair for the commitment and the promise to hearing this bill. Saina maase.

Senator Anthony Ada. Thank you Mr. Chair. Madame First Lady, Sister, thank you for all that you do for foster children. You know Madame First Lady, you said that Guam only has 144 foster children. That's 144 too many. There shouldn't be a reason why we have foster children. These children don't ask to be placed in the situation that they're at. But they are where they are and we need to help them as much as we can. For you to be the voices for them in that way really means a lot.

My daughter just late last year has become a court appointed advocate for foster children. The irony to that is that my daughter has no children of her own. But she sees the importance of what it is about. It's about children that are placed in a situation that they did not ask to be placed. We look at this as a piece of property. One acre, five acres, it doesn't matter. What's raw land anyway? When you put a facility there to help people to ensure that their lives can become better and that we guide them in the right direction, then that will just show that they are loved, regardless of what their situation is and they can become better people. They can become better citizens to our island. Who knows who they can help one day and repay that and say, "I was in this situation and I'm not going to let it happen to another child."

So, thank you for all that you do. I'll let you know that tonight, today, right now you have my full support on this bill and I urge all my colleagues to come out and support this bill. Because with raw land you can't do it. You need a facility there to ensure that we do what we can for our children.

Thank you Mr. Chairman for holding this public hearing. Thank you Mr. Chairman for being that advocate when you were in the courts. And Sister Brigid and First Lady, thank you once again.

Chairman Benjamin Cruz. Thank you very much I know that both of you have other appointments to go to so, thank you. I'll invite the first panel, back if some of the members have any questions. I'd like to ask Mr. (Albert) Santos and Mr. (Tom) Nadeau to come forward also, to provide their testimony on Bill 287. I believe there are still some questions that some of the members have. So, don't leave. Why don't you just add a couple more chairs and all of you come up, but let's hear Tom's – or are you (referring to Jim Gillan) going to be the one testifying? Okay, alright.

Mr. James Gillan. Mr. Chairman if I might, I would like to say thank you to these folks who have graciously given up their turn for us. We appreciate it very much.

Chairman Benjamin Cruz. They're going to be heard.

Mr. James Gillan: I know that they are, I just know it was very kind of them to allow us to do this.

Chairman Benjamin Cruz. Did you want to provide testimony on the other bill Tom?

**Senator Tom Ada.** I just have questions of Land Management and Chamorro Land Trust and GHURA on Bill 332. Just as a follow up to the question that Senator Aguon had asked earlier regarding zoning for the Tamuning property. Is that currently zoned as R1? The reason that Senator Aguon is asking that is, the response he got was, no problem, no problem at all. Maybe you need to clarify. What do you mean, no problem at all?

**Mr. David Camacho.** We have our Chief Planner here. Could we invite him up here? He's the one...

**Senator Thomas Ada.** Well, then maybe...more simply put, is the property - I guess to build the facility - does that require to be a minimum of an R1 zone?

Mr. Albert Santos. You can. You can have that type of facility in an R-I zone. In terms of the zoning, you can have that type of facility in there. Again, it's a foster home and is considered an institution so you can have an R1. Just like, you can have schools at an R1 zone. It's considered a public facility.

**Senator Thomas Ada.** The reason why I am asking is there's this euphoria about we got land, we got GHURA stepping forward to provide the funding and then we're going to find out later that well let's see, now we'll have to wait several months to rezone and we'll need several months to do this or that. I think there was a legitimate basis for the Senator asking about the zoning aspect of it.

Mr. Michael Borja: Senator, I believe from what I've been advised, it is most likely an R2 designation already in that area but we will research this and get back to you with an immediate answer on that. If it's an R1, it can still be done with some conditions, maybe. It's not in multiple complexes but we believe it already is an R2.

Senator Thomas Ada. Okay. The other thing I noticed is that, earlier to my question - what was the basis to exchange? Was it area for area or value for value? I'm not sure if that response was clear enough.

Mr. Michael Borja. Well, in the discussions, during the whole process that we were trying to search out land, I think, at the time, the late Monty Mafnas as the Administrative Director of the Chamorro Land Trust as well as the Director of Land Management in search of appropriate property, that suited the needs and the requirements that Public Health was looking for.

We were looking for an area for area not a value for value and as such, what we were also discussing as Commissioners of the Chamorro Land Trust was that we were actually going to keep more land for the Land Trust because they would be giving up a total of 8 acres of reserved property and only requiring 3 for what their needs were for this property, for this foster care facility because in this area in Chalan Pago we had already been advised that not only was it unsuitable for building, but it was also much of the property had been issued out to people who were using it for agriculture.

Senator Tom Ada. I understand that. But, I think typically when land exchanges have been made, it was always made on a value for value basis. So, obviously property in Tamuning – an urban area with all the infrastructure and everything, the value of that one-acre is probably a lot more than the value of one acre in the Asinan area. I think you mentioned 3 acres of property in Asinan that Public Health was going to give up for this one acre in Tamuning. But, maybe the value of that property in Tamuning really merits 5 or 6 acres. If not doing it on a value for value basis it really shortchanges Chamorro Land Trust.

I don't want to be a wet blanket in this whole thing about building the foster home – I want to see that thing move forward, too. But still.... there are the stakeholders of the Chamorro Land Trust giving up a valuable piece of property and maybe you are not getting a fair share exchange. So, quite frankly I am concerned with Section 3 where it waives the appraisal requirement and we are going for an area for area. It comes down to somewhat of an unfairness to the Chamorro Land Trust stakeholders.

Mr. Michael Borja. Once again Senator, when they were searching for land they were looking for some place they could build quickly. The infrastructure is not there at Chalan Pago to build this kind facility, whereas it is in Tamuning.

**Senator Tom Ada.** That's right. That's why the value of an acre in Asinan is probably just a fraction of the value of an acre in Tamuning. There seems to be this inequity. If it was just from one government land to another – but, now we are talking about the stakeholders of Chamorro Land Trust. I am just registering my concern with that. Thank you for your responses.

My last question is to GHURA. I imagine there has been a lot of discussion going on -1 am just curious as to how far GHURA has been leaning forward to make this project happen. Have the funds actually been identified? Do we have the IFB package ready to go? Where are we at? Because if none of that is ready, it may be another year or two before we see groundbreaking take place?

Mr. Michael Duenas. Senator, it is my understanding that the Governor has earmarked some DOI funds for this activity. We are involved also in terms of how the CDBG program can assist in ensuring that the needed facility is constructed. We are looking at to what extent some of the activities that will be housed in that facility will be eligible under the CDBG program. The CDBG program and all the funds we receive from HUD have to benefit low and moderate-income families. What we have been discussing with Public Health in designing the facility, what type of activities are going to be in there so we can determine whether we can identify something that is eligible under the CDBG program and to help with the funding for the facility that way by contributing a prorated share for the square footage that will be used for eligible activities.

There has been some conceptual design work that has been done that I am aware of, but in terms of any commitment nothing has been signed at this point.

Senator Tom Ada. Thank you.

Chairman Benjamin Cruz. This concludes the testimony on Bill No. 332-32 (COR). There being no additional individuals to present any additional testimony, this Committee will continue to remain open for the acceptance of any additional information or public testimony on the bill discussed. You can submit those testimonies to my office directly on Soledad Avenue, as well as the Guam Legislature or through any of the electronic processes either email at office@guam.net

This hearing is adjourned.

#### III. FINDINGS & RECOMMENDATIONS

The Committee on Appropriations, Public Debt, Legal Affairs, Retirement, Public Parks, Recreation, Historic Preservation and Land, hereby reports Bill No. 332-32 (COR), as introduced with the recommendation

# I MINA'TRENTAI DOS NA LIHESLATURAN GUÅHAN 2014 (SECOND) Regular Session

Bill No. 332 - 32 (45)

Introduced By:

T.R. MUÑA BARNES

D. G. RODRIGUEZ, JR M

A. A. YAMASHIJA, PH.D

B. McCreadie

T. A. Morrison

C. M. Duenas

V. A. Ada ←

M. Limtiaco

AN ACT TO AUTHORIZE I MAGA'LAHEN GUÅHAN TO EXCHANGE GOVERNMENT-OWNED PROPERTY IN ASINAN ORDOT-CHALAN PAGO RESERVED FOR THE DEPARTMENT OF PUBLIC HEALTH AND SOCIAL SERVICES FOR GOVERNMENT-OWNED PROPERTY IN TAMUNING OWNED BY THE CHAMORRO LAND TRUST.



#### 1 BE IT ENACTED BY THE PEOPLE OF GUAM:

- 2 Section 1. Legislative Findings and Intent. I Liheslaturan Guåhan finds
- 3 that in Bill 287-32 (COR), An Act To Authorize I Maga'lahen Guåhan To
- 4 Exchange Government-Owned Property In Asinan Ordot-Chalan Pago Reserved
- 5 For The Department Of Public Health And Social Services For Government-
- 6 Owned Property In Dededo Owned By The Chamorro Land Trust, the Asinan
- 7 Ordot-Chalan Pago lot is really intended to be exchanged for two lots within the
- 8 Chamorro Land Trust Inventory. The second lot, located in Tamuning, is the

1 subject of this bill. I Liheslaturan Guåhan finds that because of the requirements 2 of \$2107(a) of Chapter 2, Title 2, Guam Code Annotated a second bill is necessary 3 to complete the transaction as contemplated. 4 5 Land Exchange Authorized. Notwithstanding any other 6 provision of law, and in consideration of the highest and best use of the properties 7 in question, I Maga'lahen Guåhan is hereby authorized to exchange the real 8 property reserved for the Department of Public Health and Social Services 9 described as: 10 A portion of Lot No. 3470 containing an area of 17.943 11 acres, more or less, located in Asinan the municipality of 12 Ordot-Chalan Pago as marked and designated on L.M. 13 Checked No. 161 FY 1993, and Department of Land 14 Management Document No. 486438, dated March 1993, 15 a copy of which attached as Exhibit A 16 with the government of Guam real property described as: 17 Lot No. 5173-1-R2NEW-6, municipality of *Tamuning*, 18 Guam containing an area of 4,129 square meters, more or 19 less, as marked and designated on Department of Land 20. Management Drawing No. 14-013T722, L.M. Checked

No. 076-FY2013, dated May 2013, filed with the

Department of Land Management under Document

number 851244. A copy of which is attached as Exhibit

21

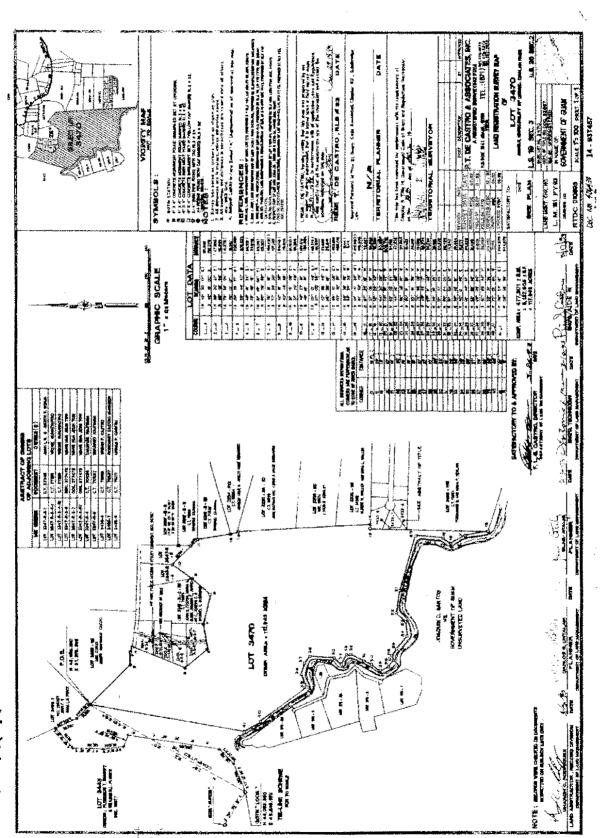
22

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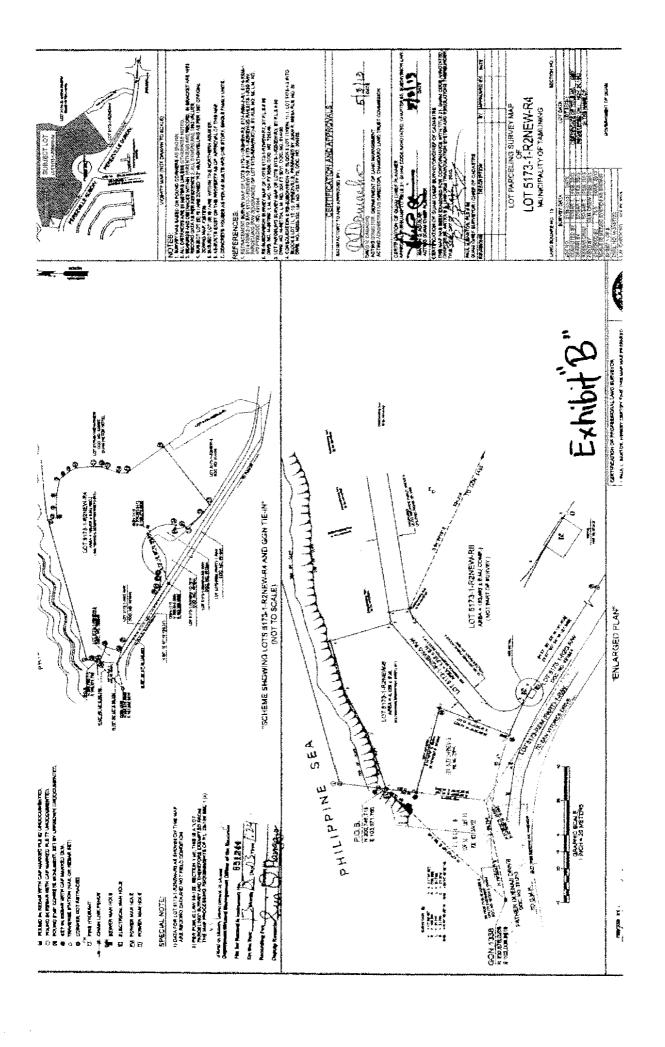
- 1 Section 3. Waiver of Appraisal Requirement. §2107(b) of Chapter 2,
- 2 Title 2, Guam Code Annotated, requires two (2) appraisals for any transfer of land
- 3 or leasing of land before any consideration by I Liheslatura (the Legislature). I
- 4 Liheslaturan Guåhan hereby waives this requirement.
- 5 Section 4. Effective Date. This provisions contained herein shall take
- 6 effect immediately upon enactment of this Act.

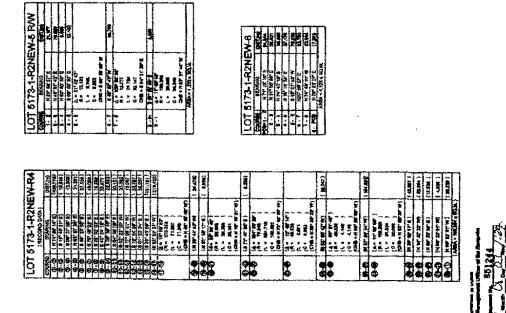


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Exhibit "B"

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# Mina'trentai Dos na Liheslaturan Guahan 32ND GUAM LEGISLATURE

# Vice Speaker Benjamin J.F. Cruz, Chairman

### COMMITTEE ON APPROPRIATIONS, PUBLIC DEBT, LEGAL AFFAIRS, RETIREMENT, PUBLIC PARKS, RECREATION, HISTORIC PRESERVATION AND LAND

# August 5, 2014 **Bill No. 332** SIGN UP SHEET

NAME	ADDRESS	PHONE	EMAIL	WRITTEN	ORAL	SUPPORT Yes No
Jim Gillian				. ,	je venerali in	y'es
Mike Dhenos				<u> </u>		Yes
DAM Camada					,	yes
MIKE BOTJA	DLM			i	j	yes
FIRST Landy Christine Caldo					i	Yesi'
zister Brigid Pene						965

Albert santos GHURA

324 W. Soledad Ave. Hagatna, Guam 96910 Ph. 473-4236 Fax. 473-4238 Email: senbenp@guam.net

#### GOVERNMENT OF GUAM

# DEPARTMENT OF PUBLIC HEALTH AND SOCIAL SERVICES DIPATTAMENTON SALUT PUPBLEKO YAN SETBISION SUSIAT





August 5, 2014

Honorable Benjamin J. Cruz, Vice Speaker, Chairperson Committee on Appropriations, Public Debt, Legal Affairs, Public Parks, Recreation, Historic Preservation, and Land

RE: <u>Bill 332-32</u> AN ACT TO AUTHORIZE *I MAGA'LAHEN GUAHAN* TO EXCHANGE GOVERNMENT-OWNED PROPERTY IN *ASINAN ORDOT-CHALAN PAGO* RESERVED FOR THE DEPARTMENT OF PUBLIC HEALTH AND SOCIAL SERVICES FOR GOVERNMENT-OWNED PROPERTY IN *TAMUNING* OWNED BY THE CHAMORRO LAND TRUST

Dear Mr. Chairman:

I am writing to support obtaining Legislative approval for the use of property from the Chamorro Land Trust that was conveyed to the Department by the Chamorro Land Trust Commission as a result of a trade of land held by the Department in Chalan Pago. The "swap" was approximately 17 acres of the Chalan Pago Land for two parcels, one in Dededo and one in Tamuning.

The property in Tamuning, adjacent to the healing Hearts Center will be used to construct a Foster Care Home. As you know, sadly, many of our children are being left abandoned, abused and alone. The numbers keep rising and we have a need to provide a better living environment for these children.

Many times the need is for emergency shelter, and this is shorter term "protective" shelter. But we also see a need for building a shelter in the Community, where our children who are more

#### GOVERNMENT OF GUAM

# DEPARTMENT OF PUBLIC HEALTH AND SOCIAL SERVICES DIPATTAMENTON SALUT PUPBLEKO YAN SETBISION SUSIAT

difficult to place because of age, or medical or behavioral health needs. I have enclosed some recent reports for your review. We can see that the majority of Child Protective Service (CPS) referrals come from our own people. In FY 2013 CPS had 1,894 referrals involving 2,747 children. Over half of these were of Chamorro ethnicity. I believe it is an appropriate use of Chamorro Land Trust property to build a shelter for our children. We have currently 157 children in Foster care, with another 12 children on a wait list. We have children who probably won't be placed with Foster Parents due to their age or other problems. You will find attached to this letter tables showing the extent of the need for a Foster Care Facility. Those children who have difficulty being placed are listed in the table, by age and ethnicity. Again I point out that the majority of these children are Chamorro.

The trend in Foster care is to now have the children in facilities that are in the community and not be isolated, singled out as different and treated differently. The Tamuning location would be ideal as it is in the Community, close to medical care, schools, shopping and all the other things which help one identify as elements of normal living.

A legal description of the land and the official map has been forwarded to your office, by the CLTC and Department of Land management.

I am hopeful that you can address our need to have the Legislature take quick, affirmative action on our request.

Should you require additional information, do not hesitate to call on me.

Very truly yours,

Julgios II. Cimuli

Enclosures: CPS Statistics

CLTC Meeting Minutes

GIS Map

# Bureau of Social Services Administration April 28 – May 2, 2014

• Total Child Protective Services (CPS) Referrals Received

= 39

58

• Number of Children that were Victims of abuse/neglect

Report by Maltreatment:

Referr by Mailteannen.	***************************************
Physical Abuse (PA)	18
Sexual Abuse (SA)	2
Emotional Abuse (EA)	10
Neglect – Physical	1
Neglect - Medical	1
Neglect - Abandonment	3
Neglect Educational	3
Neglect - Emotional	Q
Neglect - Lack of Adult Supervision	15
Neglect - Deprivation of Necessities	13
Neglect Other:	
Referrals involving Teen Pregnancy	4
Referrals involving Children at-risk due	9
to drug use by caretakers	· -
Referrals involving exposure to Family	7
Violence	
TY ( ) 1 1 1 1 1 1 1 1 1	0
Referrals involving Alcohol Abuse by	, · · · · · · · · · · · · · · · · · · ·
caretakers	
-	()
caretakers	() ()
caretakers Referrals involving Teen Suicide	

To date, 32 of these children remain in foster care with a licensed foster family. Because there aren't enough licensed foster families, 2 of these children continue to live temporarily at DYA, 11 at Alee Emergency Shelter, 7 at Sanctuary,  $\underline{0}$  in a Medical Facility,  $\underline{3}$  in a treatment facility, 2 at the Department of Mental Health facility,  $\underline{63}$  at a relative placement  $\underline{15}$  in a non-relative placement,  $\underline{22}$  are in parents' physical custody, and  $\underline{0}$  on the run.

There are currently <u>157</u> children in foster care right now, and <u>18</u> children on a wait list for a foster home.

There are 25 licensed foster home and 5 group homes and one new foster home application accepted

$\circ$	<ul> <li>Number of Referrals from</li> </ul>	i the Mi	litary		777	1
0	Number of Referrals subr	nitted fr	om Guam Schoo	ois	-AAA	19
O	Number of Children with	disabili	ties	*** <u>2</u>		
0	Child Abuse and Neglect	(CAN)	Perpetrators		ACTS	39
¢	In-Home		29			
0	Out of Home	=====	б			
	Unknown	200	4			

Victims between Ages 0 (4 month old) to 17 years = 32 (Male), 26 (female), 0 (Unknown)

By Age and Sex of Victim (Male)

White the market the war and the anti-	******
Below I year old	3
1 years old	711
2 years old	2
3 years old	Û
4 years old	ì
5 years old	3
ó years old	
7 years old	5
8 years old	] 2
9 years old	2
10 years old	2
11 years old	r) olivers
12 years old	3
13 years old	2
14 years old	7
15 years old	0
16 years old	l
017 years old	0
18 years old and above	0
Unknown	2 2
Male Total:	32

By Age and Sex of Victim (Female)

Below I year old	2
I years old	Û
2 years old	()
3 years old	2
4 years old	2
5 years old	2
6 years old	2
7 years old	*
8 years old	į
9 years old	1
10 years old	į
11 years old	2
12 years old	1
13 years old	0
14 years old	0
15 years old	3
16 years old	3
17 years old	2
18 years old and above	0
Unknown	2
Female Total	26
Unknown Sex and Age	0
Unknown Gender	0
Total Count Victim	58

Ethnicity:

African American	0
Caucasian	1
Chamorro – Guam	40
Chamorro - Saipan	2
Chinese	2
Chuukese	7
Filipino	2
Hispanic	0
Japanese	0
Korean	Û
Kosraean	0
Mexican	0
Palauan	0
Pohnpeian	0 ]
Portuguese	0
Yapese	
Other	4
Unknown	0

NOTE: The youngest victim is I month old male for allegations of family violence.

### Bureau of Social Services Administration April 28 – May 2, 2014

Total Child Protective Services (CPS) Referrals Received

**39** 

Number of Children that were Victims of abuse/neglect

= 58

o Report by Maltreatment:

Report by Mattreatment:	
Physical Abuse (PA)	18
Sexual Abuse (SA)	2
Emotional Abuse (EA)	10
Neglect - Physical	1
Neglect – Medical	1
Neglect - Abandonment	1 3
Neglect – Educational	3
Neglect - Emotional	0
Neglect - Lack of Adult Supervision	15
Neglect - Deprivation of Necessities	13
Neglect Other:	
Referrals involving Teen Pregnancy	1 1
Referrals involving Children at-risk due to drug use by caretakers	)
Referrals involving exposure to Family Violence	7
Referrals involving Alcohol Abuse by caretakers	Û
Referrals involving Teen Suicide	0
*Other	0
Maltreatment Total:	86

To date, 32 of these children remain in foster care with a licensed foster family. Because there aren't enough licensed foster families, 2 of these children continue to live temporarily at DYA, 11 at Alee Emergency Shelter, 7 at Sanctuary, 0 in a Medical Facility, 3 in a treatment facility, 2 at the Department of Mental Health facility, 63 at a relative placement 15 in a non-relative placement, 22 are in parents' physical custody, and 0 on the run.

There are currently <u>157</u> children in foster care right now, and <u>18</u> children on a wait list for a foster home.

There are  $\underline{25}$  licensed foster home and  $\underline{5}$  group homes and one new foster home application accepted

o Number of Referrals from the Military = 1
o Number of Referrals submitted from Guam Schools = 19
o Number of Children with disabilities = 2
o Child Abuse and Neglect (CAN) Perpetrators = 39
o In-Home = 29
o Out of Home = 6

Victims between Ages 0 (4 month old) to 17 years = 32 (Male), 26 (female), 0
 (Unknown)

### By Age and Sex of Victim (Male)

Below I year old	3
i years old	1
2 years old	2
3 years old	0
4 years old	]
5 years old	3
б years old	1
7 years old	5
8 years old	2
9 years old	2
10 years old	2
11 years old	1
12 years old	3
13 years old	2
14 years old	1
15 years old	0
16 years old	1
017 years old	0
18 years old and above	
Unknown	2
Male Total:	32

### By Age and Sex of Victim (Female)

* *	
Below I year old	2
i years old	
2 years old	0
3 years old	2
4 years old	2
5 years old	2
6 years old	2
7 years old	4
8 years old	*
9 years old	1
10 years old	1
li years old	2
12 years old	1
13 years old	0
14 years old	0
15 years old	] 3
16 years old	2
17 years old	2
18 years old and above	Ō
Unknown	2
Female Total	26
Unknown Sex and Age	0

production of him week and the control of the contr	\$ - printed may a coolly become
Unknown Gender	1 /n
CHAROWH OURIUS	; U 1
Lawrence and the control of the cont	g. c
Total Count Victim	58
	* **

o Kthnicity:

± # 4 € \$ *	
African American	0
Caucasian	1
Chamorro – Guam	40
Chamorro – Saipan	2
Chinese	2
Chuukese	7
Filipine	2
Hispanic	0
Japanese	0
Korean	()
Kosraean	0
Mexican	0
Palauan ,	
Pohnpeian	0
Portuguese	0
Yapese	Ι ο
Other	4
Unknown	0

NOTE: The youngest victim is 1 month old male for allegations of family violence.

# FISCAL YEAR 2013

A. CRSTEPERRALSTREGETIED AND VIGI	insutinichymyzob		
No. of CPS Referrals Received	1894 2747		
No. of Children, Subject of CPS Referrals			
No. of Referrals Received by Crisis Unit	104		
No. of Children, Subject of Crisis Unit Referrals	155		
VICTIM ETHNICITY			
African American (AF)	15		
Caucasian (CA)	52		
Chamorro – Guam (CG)	1632		
Chamorro - Saipan (CS)	29		
Chinese (CI)	6		
Chuukese (TR)	499		
Filipino (FO)	219		
Hawaiian (HN)	1		
Hispanic (HI)	2		
Japanese (JP)	9		
Korean (KO)	9		
Kosraean (KS)	2		
Marshallese (MA)	2		
Mexican (ME)	3		
Palauan (PA)	65		
Pohnpeian (PO)	27		
Vietnamese (VI)	3		
Yapese (YP)	43		
Other (OT)	12		
Unknown	117		

Department of Public Health and Social Services Bureau of Social Services Administration Child Protective Services (CPS)

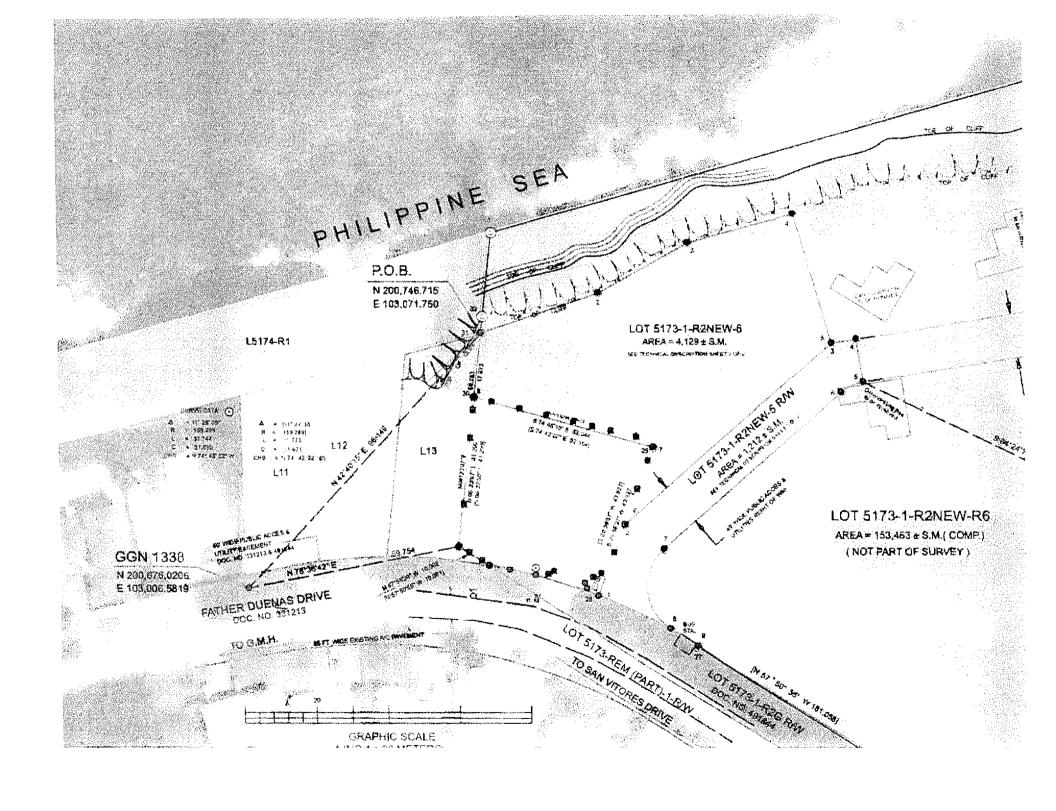
FY 2014
Referrals from Schools/CPS Statistics

	1st	2nd	3rd	4th	Y-T-D
	Quarter	Quarter	Quarter	Quarter	Total
	210	205			415
Total Referrals from Schools	210	205	0	0	415

AGE & SEX OF VICTIM (MALE) Below 1 year old	Total Count	AGE & SEX OF VICTIM (FEMALE) Below 1 year old	Total Count 52
i year old	45	1 year old	46
2 years old	47	2 years old	45
3 years old	61	3 years old	60
4 years old	70	4 years old	56
5 years old	90	5 years old	70
6 years old	94	6 years old	87
7 years old	82	7 years old	53
8 years old	87	8 years old	ć4
9 years old	67	9 years old	71
10 years old	66	10 years old	62
11 years old	64	11 years old	66
12 years old	66	12 years old	96
13 years old	69	13 years old	94
14 years old	73	14 years old	110
15 years old	61	15 years old	150
16 years old	41	16 years old	96
17 years old	20	17 years old	54
Unknown	66	Unknown	55
Male Total:	1246	Female Total:	1387

Additional Victims	Total
	Count
Unknown Age and Sex	78
Unknown Gender	32
18 year old	4
Total:	114

BOSSA					
1	Sanctuary	Age	Gender	Ethnicity	Reason of No Placement
		13	۴	Chamorro	No Foster Care Home Available/Because of Age
		14	Ę.	Yapese	No Foster Care Home Available/Because of Age
		13	F	Yapese	No Foster Care Home Available/Because of Age
		15	F	Chamorro	Behavioral tssues/Psychological Issues
		15	F	Chamorro	Behavioral Issues/Psychological Issues
7	Serenity	15	F	Chamorro	Behavioral issues/Psychological issues
		17	F	Chamorro/Saipan	Behavioral Issues/Psychological Issues
		15	F	Chaukese	Mental Disability
3	Alee Shelter	8	M	Chamorro	No Foster Care Home Available/Because of Age
		7	М	Chamorro	No Foster Care Home Available/Because of Age
		5	Μ	Chamorro	No Foster Care Home Available/Because of Age
		10	M	Chamorro	No Foster Care Home Available/Because of Age
		9	M	Chamorro	No Foster Care Home Available/Because of Age
		8	F	Chamorro	No Foster Care Home Available/Because of Age
		7	Ê	Chamorro	No Foster Care Home Available/Because of Age
		11	F	Pohnapeian/Chuukese	No Foster Home Available/Mental Disability
		9	F	Pohnapeian/Chuukese	No Foster Home Available/Mental Disability
		4	M	Pohnapeian/Chuukese	No Foster Home Available/Mental Disability
		16	F	Chamorro/Caucasian	No Foster Home Available/Because of Age
		9	M	Chamorro/Caucasian	No Foster Home Available/Because of Age
		1	M	Chamorro/Caucasian	No Foster Home Available/Because of Age
4	Latte Treatment Center	16	M	Chamorro	Mental Health Issues
		14	М	Chamorro	Mental Health Issues
		16	F	Chamorro	No Foster Home Available/Behavioral Issues
		17	M	Chamorro	No Foster Home Available/Behavioral Issues
		1	M	Chuukese	No Foster Home Available/Medical issues





MICH. STOMBAN

Street J. Street,

Small J. House

SELECT STATES

MAN PROPERTY.

# Chamorro Land Trust Commission

(Kumision Inangokkon Tano' Chamoru)

P.O. Box 2950 Hagátña, Guahan 96932

Phone: 649-5263 ext. 651 Fax: 649-5383

August 4, 2014

Vice Speaker Benjamin J.F. Cruz Chairman, Committee on Appropriations, Public Debt, Legal Affairs, Retirement, Public Parks, Recreation, Historic Preservation, and Land 32<sup>nd</sup> Guam Legislature 324 W. Soledad Avenue Hagatna, Guam 96910

Subject: Testimony - Bill No. 332-32 (COR) Exchange of Land Reserved for Department of Public Health and Social Services from Chalan Pago to Tamuning

Buenas yan Hafa Adai! The Chamorro Land Trust Commission has reviewed the listed bill and submits the following:

The Chamorro Land Trust Commission is in support of Bill No. 332-32 (COR) which exchanges property held by the Chamorro Land Trust Commission (CLTC) and reserved for the Department of Public Health and Social Services (DPH&SS) from Chalan Pago to Tamuning.

The property is held in reserve as a result of Public Law 22-18 for DPH&SS which has a balance of 8 acres remaining in their reservation. This transfer would exchange 5 acres for 1 acre in Tamuning. The reasons for supporting this legislation are as follows:

- - a. CLTC will realize 4 acre gain in the process which is more land to be available:
  - b. The existing land in Chalan Pago is not conducive to construction of a building without significant civil engineering to the land;
  - c. The existing land in Chalan Pago is more suited for agriculture;
  - d. Portions of the existing land in Chalan Pago has been issued out to qualified recipients by previous administrations and displacing or relocating them would be difficult for all parties;
  - e. The DPH&SS facility to be built on the exchanged property in Tamuning would be best suited for its needs;
  - f. Clients served by the new DPH&SS facility would most likely be Chamorro and from families qualified to be recipients of CLTC.

Pascual V.A. Sablan Commissioner

Michael J.B. Boria Administrative Director

> On June 20, 2013, during a regularly scheduled monthly meeting of the CLTC, the commissioners discussed this land transfer and moved to permit the transfer without opposition.

Rev. 08/4/2014

For the reasons stated above and through an approved motion, the commissioners of the Chamorro Land Trust Commission support Bill No. 332-32 (COR) and urge its passage.

Senseramente,

MICHAEL //.B. BOR/JA Administrative Director



DIPÅTTAMENTON MINANEHAN TÅNO' (Department of Land Management) GUBETNAMENTON GUÅHAN (Government of Guam)



Street Address: 590 S. Marine Corps Drive Suite 733 ITC Building Tamuning, GU 98913 EDDIE BAZA CALVO Governor

RAY TENORIO Lieutenant Governor MICHAEL J.E. BORJA Acting Director

DAVID V. CAMACHO Deputy Director

June 11, 2014

Mailing Address: P.O. Box 2950 Hagátña, GU 96932

Website: http://dlm.guam.gov

E-mail Address: dimdir@dim.guam.gov

Telephone: 671-649-LAND (5263)

Facsimile: 671-649-5363



Senator Vicente (ben) Pangelinan Thirty-Second Guam Legislature Chairman, Committee on Appropriations, Banking, Insurance, Retirement and Land 324 W. Soldead Avenue, Suite 100 Hagatna, GU 96932

Subject:

Testimony on Bill 332-32 (LS)

Buenas yan Hafa Adai Senator Pangelinan,

The department has reviewed Bill 332-32(LS):

AN ACT TO AUTHORIZE I MAGA'LAHEN GUAHAN TO EXCHANGE GOVERNMENT-OWNED PROPERTY IN ASINAN ORDOT-CHALAN PAGO RESERVED FOR THE DEPARTMENT OF PUBLIC HEALTH AND SOCIAL SERVICES FOR GOVERNMENT-OWNED PROPERTY IN TAMUNIG OWNED BY THE CHAMORRO LAND TRUST.

Hereby submitted is the testimony for the above —described bill. As referenced in Public Law 22-18, authority through legislative concurrence is granted to the Director of the Department of Land Management in consideration of subsequent placement of all available government lands under the authority of the Chamorro Land Trust Commission for use as Chamorro Homelands. By virtue of this, a portion of the subject land Lot 3470, containing an area of 117.943 acres, located in Asinan, Municipality of Ordot-Chalan Pago, was identified and reserved by DPHSS for a Children's Foster Home. Additionally, Lot 5173-1-R2NEW-6, Municipality of Tamuning assumed the status of Chamorro homelands and placed under the control of the Commission.

At a CLTC Regular Meeting on June 20, 2013, the CLTC Board approved the exchange of properties mentioned in the bill between the CLTC and the Department of Public Health and Social Services.

Ltr to Sen. Pangelinan Subject: Testimony of Bill 332-32 (LS) June 11, 2014 Page 2 of 3

Given the topography of the land in Chalan Pago and the legal or regulatory requirements, this property may not be desirable to the needs of DPHSS. However it is vitally important to point out two matters driving our position on this matter.

First, we acknowledge the fact that the Chalan Pago property remains an important land asset with portions having been leased to recipients for farming purposes and in this respect, it already makes sense that we continue its use for farming and agriculture. Second, by removing this portion of the property from the DPHSS inventory, we are freeing up the land to apply other less restrictive but more logical use such as for agricultural purposes. A physical inspection of the property indicates physical and geographical attributes including extreme slope variations and natural vegetation that makes it more attractive for agricultural and farming uses versus the construction of a DPHSS facility which will be quite costly as that requires significant civil engineering infrastructure development and construction.

For clarity, the bill should be amended as follows:

Section 2. Land Exchange Authorized. Notwithstanding any other provision of law, and in consideration of the highest and best use of the properties in question, *I Maga'lahen Guahan* is hereby authorized to exchange the real property reserved for the Department of Public Health and Social Services described as:

A 5 acre or 20,230± square meter portion of Lot No. 3470, which contains a total area of 117.943± acres, located in Asinan, Municipality of Ordot-Chalan Pago, as marked and designated on L.M. Checked No. 161FY93, and filed at the Department of Land Management under Document No. 486438, a copy of which is attached as **Exhibit A** 

with the Government real property described as:

Lot No. 5173-1-R2NEW-6, Municipality of Tamuning, containing an area of 1.02 acres or 4,129± square meters, as marked and designated on Department of Land Management Drawing No. 14-013T722, L.M. Checked No. 076FY2013, and filed at the Department of Land Management under Document No. 851244, a copy of which is attached as **Exhibit B** 

We support this land exchange, as the establishment of a Children's Foster Care Home would provide an essential service and benefit to the community and all the children placed into the unfortunate circumstances of becoming foster children.

Ltr to Sen. Pangelinan Subject: Testimony of Bill 332-32 (LS) June 11, 2014 Page 3 of 3

Furthermore, Lot No. 5173-1-R2NEW-6's proximity to the hospital and clinics around the area makes this an ideal location for the children living in the foster home who may need medical attention.

The overall effect of this land exchange is a positive win for all affected parties. CLTC gets a net increase in property; existing lessees will not be displaced; and, our island's increasing need for foster care facilities would be remedied.

Please pass Bill 332-32 with our suggested amendment.

Senseramente,

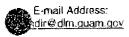
MICHAEL J.B. BORJA



Street Address: 590 S. Marine Corps Drive Suite 733 ITC Building Tamuning, GU 96913

> Mailing Address: P.O. Box 2950 Hagátřia, GU 96932

Website: http://dlm.guam.gov



Telephone: 671-649-LAND (5263)

Facsimile: 671-649-5383





#### DIPÅTTAMENTON MINANEHAN TÅNO' (Department of Land Management) GUBETNAMENTON GUÅHAN (Government of Guam)



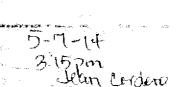
DAVID V. CAMACHO

Acting Director

EDDIE BAZA CALVO Governor

RAY TENORIO Lieutenant Governor

May 5, 2014



Senator Tina Rose Muña-Barnes
32<sup>nd</sup> Guam Legislature
Chairperson, Committee on Municipal Affairs, Tourism,
Housing and Hagåtña Restoration and Redevelopment Authority
324 W. Soledad Ave., Suite 100
Hagatna, GU 96932

### SUBJECT: Letter in Support for Land Exchange

Bueñas Yan Hafa Adai: For your review and perusal, we provide the following justification of our support for the proposed land exchange of a portion of Lot 3470 with an approximate area of 5 acres in the Municipality of Ordot-Chalan Pago under the jurisdiction of Department of Public Health and Social Services and approximately 4,129 square meters of Lot No. 5173-1-R2NEW-6, in the Municipality of Tamuning, under the jurisdiction of the Chamorro Land Trust Commission.

By virtue of adoption of the Government of Guam Reserved Lands list, Department of Public Health and Social Services reserved a portion of 117.94 acres within Lot 3470 in the Municipality of Ordot-Chalan Page in order to support and provide for Guam's health care needs.

After careful assessment of physical attributes of Lot 3470, a determination through appropriate agents of the government of Guam, to include the Land Survey Division, Planning Division, and Land Administration Division of the Department of Land Management indicated a majority of the subject lot was unsuitable to accommodate the intended needs due to the lack of either improvements or connectivity of necessary infrastructure to include public access, water, power, and public sewer. Further, a majority of the property is also subject to extreme topographic variation that if subjected to current development practices would serve undue economic hardship to the government of Guam.

Letter in Support for Land Exchange Lot 3470 and Lot 5173-1-R2NEW-6 Page 2 of 2

On June 20, 2013, the Chamorro Land Trust Commission and the Department of Public Health and Social Services had entered into an agreement to exchange lands as noted on the enclosed minutes.

We remain available to provide further assistance in this matter.

Senseramente,

DAVID V. CAMACHO

**Acting Director** 

Enclosure

Cc: CLTC

Planning Division, DLM





# **GHURA**

Guam Housing and Urban Renewal Authority Aturidat Ginima\* Yan Rinueban Siudat Guahan 117 Bien Venida Avenue, Sinajana, GU 96910 Phone: (671) 477-9851 · Fax: (671) 300-7565 · TFY: (671) 472-3701



#### **TESTIMONY**

Bill 332-32(LS) - AN ACT RELATIVE TO AUTHORIZE I MAGA'LAHEN GUÄHAN TO EXCHANGE GOVERNMENT-OWNED PROPERTY IN ASINAN ORDOT-CHALAN PAGO RESERVED FOR THE DEPARTMENT OF PUBLIC HEALTH AND SOCIAL SERVICES FOR GOVERNMENT-OWNED PROPERTY IN TAMUNING OWNED BY THE CHAMORRO LAND TRUST.

01 August 2014

Senator Tina Rose Muña-Barnes Chairperson, Cmte. on Municipal Affairs, Tourism, Housing & Hagatña Restoration and Redevelopment Authority 155 Hesler Place, Suite 101 Hagåtña Guam 96910-5004

#### Buenas yan Hafa Adai Senator Muña-Barnes,

The Guam Housing and Urban Renewal Authority (GHURA) is pleased to offer its support of Bill 332-32(LS) to exchange properties between the Dept. of Public Health and Social Services (DPHSS) and the Chamorro Land Trust Commission (CLTC) located in Ordot-Chalan Pago and Tamuning, respectively.

The DPHSS provides critical services to Guam's foster children by funding the operations of the island's only dedicated foster care facility. Funding the Alee Shelter for Children has served the needs of foster children for many years. Yet, still more is needed to care for these children at this delicate and frightening time in their young lives.

The DPHSS recognized that a change in approach to this population was needed. They now seek the support of this Legislative body to secure the Tamuning site to develop an appropriate facility to care for foster children. This Tamuning site is ideal for the development of a dedicated foster facility. The property's size, zoning, and location near health/safety facilities and other supportive services for children make it well-suited for the proposed project. Also, DPHSS' network of partners - NGO, government, and private supporters - is poised to make this project happen. GHURA counts itself in support and applauds DPHSS in their efforts to care for Guam's foster children through such challenging times.

Our sincere thanks to Chairperson Muna-Barnes and the Committee, for the opportunity to offer comment on Bill 332-32(LS).

Respectfully submitted for your consideration,

MICHAELA, DUEÑAS Executive Director

**GHURA** 



# Office Of the First Lady

August 06, 2014

Good Morning Senators,

I'm certain that everyone in this room heard news reports confirming that a three-month-old infant died after being left in a car this weekend... and as we all try to come to terms with this tragedy, the judicial process is taking its course as we speak.

Though many of us are still praying for understanding and guidance of such a senseless loss... the loss of this child was not the only tragedy... with three older siblings, ... three children who will live out the rest of their lives with this painful memory... and perhaps most heart-wrenching of all, there are three children living a terrible nightmare without their mother's comforting embrace... and their father's gentle reassurance.

Today I come before you to remind this community of the untold follow up story that rarely makes the editing cut... You see, the angel we lost this weekend lives on in the hearts of siblings who will never forget... Siblings who were taken away from their parents... unable to ask questions... unable to begin a healthy start to the healing process... Three new children are now part of the government's responsibility in the foster care program...

With God's grace, these children are in the care of family. But theirs is a best-case scenario... a rare one at that. As the *Rigalu* Foundation honed in on our mission to bring a greater awareness for the foster care program on Guam, we discovered three critical facts that I believe you, our elected leaders, must prioritize as you consider this bill:

- 1. Today, there are 144 foster children on Guam. At any given time, this number can rise well above 200.
- 2. Today, there are only 26 licensed foster families most of whom are already caring for a foster child. This number rarely rises above 40.

3. If a child cannot be placed in a temporary shelter, a foster home... or with family members, there is no choice but to place this child at the Department of Youth Affairs. This is an unfair punishment for a child who has done nothing wrong.

Senators, the legislation before you requests only that you approve the exchange of a parcel of land under the purview of the Department of Public Health and Social Services for a parcel of land under the purview of the Chamorro Land Trust.

This land transaction will allow Public Health, and the Guam Housing Urban Renewal Authority to build a new emergency foster shelter – a safe place for these children in need.

As part of our mission to help Guam's needlest children, community partners like the *Rigalu* Foundation will help our displaced children find a home away-from-home during unimaginable circumstances.

I want to be clear that the *Rigalu* Foundation, along with our public sector partners are simply requesting the land necessary to initiate the construction process.

In fact, I assure you in this testimony, that the *Rigalu* Foundation's primary involvement in this project is our commitment — our commitment as a community non-profit organization that will help make this temporary foster shelter a home away from home.

Our goal is to support our Child Support Services miracle workers in their mission to adequately support children in need. The *Rigalu* Foundation is committed to augmenting the shelter's services through non-profit funds.

In short, as Guam's First Lady and a proud advocate for Guam's foster children, I fully support Bill No. 332-32. This is but the next step in a public-private partnership that will help ensure that all Guam's children will have the same opportunities to build a bright and successful future.

With faith and great hope in your leadership, I beseech you. Please act expeditiously in the passage of this legislation... The quicker you take action, the faster we can build a world of opportunities for every child.

Thank you for the opportunity to speak on behalf of Guam's foster children.

Sincerely,

Milmi Mluld CHRISTINE M.S. CALVO

First Lady of Guam

# Regalu Project: Land for the Children's Shelter

Good Morning, My dear Senators and to all of you present here, Hafa Adai!

For 21 years the Children's Shelter opens it door for disadvantage children because of abuse or neglect. We are here to seek your support. How can we help our children –our brothers and sisters built a shelter a home for them?

For 10 years I have worked tirelessly, diligently to secure, to find ways to make this a reality come true. ..eight long years went by but to no availed... we need a home for these children. In the past I have approached several senators to acquire the land to make this project for our children a reality. Definitely, a home is much needed on our Island in order to solve the problem of over crowded environment the children are living in. Renting is not the solution.. The present family home they are now using is not conducive, it does not meet the specification of the policy of Public Health. There are many challenges... that needs to be address. Briefly, the number of children with different ages and different physical needs is jut one example. Group of children need space, it is not a healthy environment when-children are using cots instead of bed, rooms not big enough, they could be using the living room

for temporary sleeping quarters. This situation can go on for weeks, months, or years.. I beg again, the children needs the land desperately.

Senators, Each child is part of our life, these children are the future of our Island they need our help. Our efforts is to provide proper living conditions for these children. One of our goal or mission as people is that we exercise greater personal responsibility to do more, to learn more, and have more, in order to be more.

Working together for a better Island requires that we help one another, in a spirit of willingness and trust, without raising insurmountable barriers.

I emphasized again the child needs a home. May we put our efforts together to create better dwelling, happy environment for our children who are deprived. I feel uncomfortable every day knowing that some children are not in a proper environment, especially during sleeping time.

Let us go back in history.. the Holy Family of Nazareth experienced initial rejection "Mary gave birth to her firstborn son, and wrapped him in swaddling clothes, and laid him in a manger, because there was no place for them

in the inn. Jesus, Mary and Joseph knew what it meant. But the maternal heart of Mary and the compassionate heart of Joseph, the Protector of the Holy Family, never doubted that God would always be with them.

(I have great trust and never doubted that you will address this issue to make it happen. So, through the intercession of the Holy Family, may that same certainty dwell in the hearts of every one here in this room, and more so with you our elected leaders our senators. I know that you all know/that every human being is a child of God! He or she bears the image of Christ! With deep reflection we ourselves need to see, and then to enable others to see these children do not only represent a problem to be solved, but they are our brothers and sisters to be welcome, protected and loved. They are an occasion that Providence gives us to help build a home.

To our First Lady Christine Calvo, Government Official, Regalu board members, volunteers, to the children of Guam who are in need of this home, never lose hope that you too are facing a more secure future, that on your journey you will encounter an outstretched hand, and that you can experience fraternal solidarity and the warmth of friendship!

To all of you, my dear Senators and those who devoted their lives and their efforts in helping to bring about the reality for this "land" to build on . I have great trust in you all. Kindly please include this Bill in you next meeting.

Be assured of my love and prayers.... Thank you,.Si Yu'us

Ma'ase!

Sister Brigid Perez, RSM

Regalu Foundation- Board Member/ Religious Sister of Mercy

# Lourdes A. Leon Guerrero 210 Archbishop Flores St., Hagatna, Guam 96910 Tel: (671) 727-8122

December 17, 2014

Vice Speaker Benjamin J.F. Cruz 32nd Guam Legislature 324 West Soledad Avenue, Suite 101 Hagatna, Guam 96910

Dear Vice-Speaker Cruz,

Lam writing in regards to Bill 332-32 relative to the exchange land for the building of a Poster Home facility. The proposed land is property that is held in Chamorro Land Trust situated in Oka Point Tamuning. Lattended the first Tamuning Municipal Planning Council and voiced my concern in using this location for the Foster Home Facility. There were other individuals there who pointed out several issues ranging from the use of prime government real estate that could generate income to the government to protecting Chamorro land use inventory. My main objection concerns the SAFETY of the children and the environment of where we place them. The property is on a cliff line that drops right down into the reef and the deep blue ocean. It fronts a heavily trafficked road with cars travelling way above the speed limit. When deciding where to erect this facility it is critical that the surroundings be assessed and all possible safety concerns be mitigated, addressed and resolved. It would be a tragic event if a child wanders off to explore, leaves the supervised site and travels off to the cliff side area, loses its footing and falls. Or, while playing outside, the child dashes out to the road and gets hit by a speeding car.

Mr. Vice- Speaker, I am not opposed to providing a quality life for the foster children. I support the endeavors of the Regalo Foundation, I support the advocacy of Sister Bridget, I agree with Mayor Rivera that we should work to provide these "unfortunate children respectful care during the traumatic period in their young lives". I know that the endeavors of the Regalo Foundation includes the safety of the children, I know that Sister Bridget is focused on safety. Her previous Mission proved that. And, I especially know that safety is foremost in providing a respectful care. Locating the Foster Home in this Cliff side and heavily trafficked area is not the best solution for our foster children. I am sure that there are many other locations that can be made available to indeed provide the quality and safe living conditions for our Foster Children.

Lask that you reconsider placing this Bill on the agenda and perform further due diligence on the best placement of the Foster Children facility. In the course of this due diligence Lask that the safety issues of our children be further examined and scrutinized. Please do not be haste in your decision.

Respectfully submitted,
Louden Dunie
Lourdes "Lou" A. Leon Guerrero
Former Senator

Cc: Speaker Judith T. Won Pat Cc: Senator Tina Rose Muna-Barnes Cc: Senator Rory J. Respicie

Vice Speak	er Ber	janen		Cruz
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# Office of the Mayor

# Municipality of Tamuning-Tumon and Harmon Government of Guerre





December 16, 2014

Vice Speaker Benjamin J.F. Cruz 32<sup>rd</sup> Guam Legislature 324 West Soledad Avenue, Suite 101 Hagatna, Guam 96910

Dear Vice Speaker Cruz,

Bueflas yan Hafa Adail It is with pleasure that I offer my support for the legislation to transfer Chamorro Land Trust Commission land for the proposed foster care home in the village of Tamuning. The concern expressed at the Tamuning-Tumon-Harmon Municipal Planning Council meeting on August 7, 2014, which resulted in a motion to table support for the proposed legislation has been addressed. The concern centered on a claim of interest on the property to be used for the foster care home.

In discussions with Mr. Michael Borja, director of the Department of Land Management and the Chamorro Land Trust Commission, he assured me that the Government of Guam, through the Chamorro Land Trust Commission, has clear title to the Tamuning property known as Lot #5173-1-R2NEW-6. Additionally, the concerns of the family of the previous land owner, Mr. Frank D. Perez, address not the ownership of the land but the intent of the use of the land for a hospital facility. The land had been used by the original Guam Memorial Hospital which stood for many years and finally reached its full usefulness before being replaced. In the spirit of the original intent of the land, the foster home serves as a care facility for our people, most specifically, our children who, through no fault of their own, have been displaced from their home and family and need emotional and loving care, and in some instances even medical care.

The Chamorro Land Trust Commission is also proposing that any future use of the lands in this area turned over by Mr. Perez continue in the spirit of care for our people and that any development also incorporate a medicinal care characteristic in their plans.

Additionally, many Tamuning residents have stepped forward tendering their support for the foster care home in Tamuning. These residents understand that the care that would be offered at this home is best suited in our village due to its proximity to many other medical and social facilities. My village has become the center for Guam's medical community which would complement the foster care home.

A 'Special' MPC meeting was called into session last evening and Mr. Borja was able to address additional concerns, resulting in our Municipal Planning Council rendering a majority vote to support the property exchange. Additionally, we were able to share with Mr. Borja our hopes to have some of this land area be committed to a park for the other children of our tri-village community.

I ask you, Mr. Vice Speaker, to please move Bill No. 332-32 to the floor for immediate consideration and vote in the next session of this legislative term. I also humbly ask for you and your colleagues to pass the bill for the sake of the unfortunate children on Guam who deserve respectful care during a traumatic period in their young lives. The foster care home in Tamuning would be a valuable and respectful addition to our village.

Sincerely

LOUISE C. RIVERA, Mayor

# COMMITTEE ON RULES

E-mail: ron forgus un livera ill.com . Tel: (671)472-7679 . Fax: (671)472-3547 Senator

Rory J. Respicio

CHAIRPERSON MAIORITY LEADER

Senator Thomas C. Ada VICE CHAIRPERSON

ASSISTANT MAJORITY LEADER

Senator

Vicente (Ben) C. Pangelinan

Member

Speaker

Judith T.P. Won Pat, Ed.D.

Member

Senator

Dennis G. Rodriguez, fr.

Member

Vice-Speaker

Benjamin LF, Cruz Member

Legislative Secretary Tina Rose Muña Barnes

Member

Senator

Frank Blas Aguon, Jr.

Member

Senator

Michael F.Q. San Nicolas

Member

Senator

V. Anthony Ada

Member

MINORITY LEADER

Senator

Aline Yamashita

viember

July 2, 2014

55 Hesler Place, Hagătiia, Guam 96910 • touro,guamlegislaturexam

Memorandum

To:

Rennae Meno

Mina'trentai Dos na Liheslaturan Guåhau • The 32nd Guam Legislature

Clerk of the Legislature

From:

Senator Rory J. Respicioz

Majority Leader & Rules Chair

Subject:

**Fiscal Notes** 

Hafa Adai!

Attached please find the fiscal notes for the bill numbers listed below. Please note that the fiscal notes are issued on the bills as introduced.

**FISCAL NOTES:** 

Bill No. 318-32(LS)

Bill No. 325-32(COR)

Bill No. 326-32(COR)

Bill No. 332-32(LS)

Bill No. 354-32(COR)

Please forward the same to MIS for posting on our website. Please contact our office should you have any questions regarding this matter.

Si Yu'os ma'âse'!

\$



# **BUREAU OF BUDGET & MANAGEMENT RESEARCH**

OFFICE OF THE GOVERNOR
Post Office Box 2950, Hagatha Guam 96932

EDDIE BAZA CALVO GOVERNOR JOSE S. CALVO ACTING DIRECTOR

RAY TENORIO
LIEUTENANT GOVERNOR

JOHN AB PANGELINAN ACTING DEPUTY DIRECTOR

JUL 0 3 2014

Senator Rory J. Respicio
Chairperson, Committee on Rules
I Mina'trentai Dos na Liheslaturan Guåhan
The 32nd Guam Legislature
155 Hesler Place
Hagåtna, Guam 96932

Hafa Adai Senator Respicio:

Transmitted herewith is Fiscal Note on the following Bill Nos.: 318-32(LS), 325-32(COR), 326-32(COR), 332-32(LS), and 354-32(COR).

If you have any question(s), please do not hesitate to call the office at 475-9412/9106.

yreding bucc

Enclosures

ce: Senator Vicente (ben) Pangelinan

## Bureau of Budget & Management Research

Fiscal Note of Bill No. 332-32 (LS)

AN ACT TO AUTHORIZE I MAGA'LAHEN GUÄHAN TO EXCHANGE GOVERNMENT-OWNED PROPERTY IN ASINAN ORDOT-CHALAN PAGO RESERVED FOR THE DEPARTMENT OF PUBLIC HEALTH AND SOCIAL SERVICES FOR GOVERNMENT-OWNED PROPERTY IN TAMUNING OWNED BY THE CHAMORRO LAND TRUST COMMISSION.

Dept./Agency Affected: Chamorro Land Trust Commission	Dept/Agency Head: Michael J.B. Bo	rja
Department's General Fund (GF) appropriation(s) to date:		
Department's Other Fund (Specify) appropriation(s) to date: Chan	norro Land Trust Operating Fund	551,580
Total Department/Agency Appropriation(s) to date:		\$551,580

Fund Source Informs				
	General Fund:	(Specify Special Fund):	Totai:	
FY 2013 Unreserved Fund Balance		\$0	\$0	
FY 2014 Adopted Revenues	\$0	\$0	\$0	
FY 2014 Appro. (P.L. 32-68 through P.L. 32-164)	\$0	\$0	50	
Sub-total:	\$0	50	50	
Less appropriation in Bill	\$0	\$0	\$0	
Total:	\$0	50	\$0	

		Esti	mated Fiscal Impact	t of Bill		
	One Full Fiscal Year	For Remainder of FY 2014 (if applicable)	FY 2015	FY 2016	F¥ 2017	FY 2018
General Fund	50	80	\$0	\$0	\$0	\$1
Chamorro Land Trust Operating Fund	1/	\$0	\$0	\$0	50	SC
Total	Ľ	5.0	\$0	\$0	\$0	<u>\$</u> 0

ŧ.	Does the bill contain "revenue generating" provisions?			/X/	Ves	/ / No
Iſ	Yes, see attachment					
2.	Is amount appropriated adequate to fund the intent of the appropriation?	IXI	N/A	1.1	Yes	/ / No
	If no, what is the additional amount required? \$					
3.	Does the Bill establish a new program/agency?	/ <b>X</b> /	N/A	11	Yes	/ / No
	If yes, will the program duplicate existing programs/agencies?	/ <b>X</b> /	N/A	1.1	Yes	/ / No
	Is there a federal mandate to establish the program/agency?			11	Yes	/ X / No
4.	Will the enactment of this Bill require new physical facilities?			11	Yes	/ X / No
5.	Was Fiscal Note coordinated with the affected dept/agency? If no, indicate re	easoo:		11	Yes	/X/ No
	/X/ Requested agency comments not received as of the due date	1	/ Other:			

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***************************************	Analyst: 1000 354 Dat	: 9/24/4 Director: 6/14	- <b>Piril</b> -A-3-2014
1	📝 Jason Baza, BMA I	/ Josef S. Calvo, Acting Direct	ior VV LUIT
		//	
1	Footnotes:		

1/ See attached comments.

# Bureau of Budget & Management Research Attachment to Fiscal Note No. 332-32 (LS) (for revenue generating provisions)

		Projected Multi	-Year Revenues		
	Year 1	Year 2	Year 3	Year 4	Year 5
General Fund	\$0	\$0	<b>S</b> 0	\$0	\$0
Chamorro Land Trust Operations Fund	1/	\$0	\$0	\$0	\$0
Total	1/	\$0	\$0	<u>\$0</u>	\$(

(	Comments:
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### BUREAU OF BUDGET AND MANAGEMENT RESEARCH COMMENTS ON BILL NO. 332-32 (COR)

The proposed legislation is aimed at exchanging government-owned property designated for the Department of Public Health and Social Services (DPHSS) with property owned by the Department of Land Management (DLM).

Should this proposed legislation become law, the portion of the property designated for the DPHSS, specifically Lot No. 3470 containing an area of approximately 17.943± acres in the municipality of Ordot-Chalan Pago, would be exchanged with the property owned by the DLM, specifically Lot No. 5173-1-R2NEW-6 containing an area of approximately 4,129± square meters in the municipality of Tamuning.

The intent of the proposed legislation is to add a second lot (Lot No. 5173-1-R2NEW-6) to the land exchange proposed in Bill No. 287-32, which Lot No. 3470 containing an area of approximately 117.943± acres in the municipality of Ordot-Chalan Pago was to be exchanged for Lot No. 2, Block 7, Tract 170, owned by the Chamorro Land Trust Commission (CLTC), in the municipality of Dededo containing an area of 10,931± square meters. The proposed bill (Bill No. 332-32) intends to combine both lots (Lot No. 2, Block 7, Tract 170 and Lot No. 5173-1-R2NEW-6) in exchange for Lot No. 3470. The purpose for the exchange is to utilize a more suitable parcel of property for the construction of an Environmental Public Health Laboratory for use by DPHSS.

However, the above stated legislative intent is not reflected in Bill 332-32, whereas the inclusion of Lot No. 2, Block 7, Tract 170 as part of the land exchange is not stipulated in any part of the proposed legislation. Also, the cited acreage in Bill 332-32 states that Lot No. 3470 contains an area of approximately 17.943± acres, whereas Lot No. 3470 actually contains approximately 117.943± acres (difference of 100 acres). It should be noted that the language in Section 2 of Bill No. 287-32 indicated that the entire 117.943± acres of Lot No. 3470 was to be exchanged.

The fiscal impact of Bill No. 332-32 is skewed because the proposed legislation only stipulates the exchange of Lot No. 3470 (17.943± acres) for Lot No. 5173-1-R2NEW-6 (4,129± square meters), whereas the above stated legislative intent is to exchange one (1) parcel of property designated for DPHSS for two (2) parcels of property owned by the DLM/CLTC.

Using the components of Bill No. 332-32 to estimate a fiscal impact, the DLM/CLTC will receive an excess of  $68,483\pm$  (one acre =  $4,046.86\pm$  sq. m.) square meters after the land exchange is conducted. If the excess  $68,483\pm$  square meters are used for economic leases, where each square meter is valued at an estimated one dollar (\$1,00) per square meter, the Bureau estimates that there is a potential of revenues generated in the form of lease payments to the DLM/CLTC in the amount of \$68,483 every year the property is leased. The Bureau has determined that there is no appraisal costs because Section 3 of the proposed legislation waives the requirement of two (2) appraisals for the proposed land transaction.

The proposed land exchange appears positive for all parties involved. The DPHSS would obtain an ideal location for construction of the Environmental Public Health Laboratory. The DLM/CLTC could potentially gain a revenue stream through economic leases amounting to, at a minimum, \$68,483 if Lot No. 5173-1-R2NEW-6 is exchanged for the portion of 17.943 acres in Lot No. 3470.

However, there are a couple inconsistencies in components in Bill No. 332-32 to the legislative intent of Bill No. 287-32 regarding the exchange of the subject lots. Bill No. 332-32 does not include Lot No. 2, Block 7, Tract 170 in the proposed land exchange. Lastly, the acreage cited in Bill 332-32 significantly differs from the components of Bill No. 332-32 and Bill No. 287-32 by approximately one hundred (100) acres.



I Mina trenta i Dos na Liheslaturan Guahan • The 32nd Guam Legislature 155 Hesler Place, Hagana, Guam 96910 • www.guamlegislature.com E-mail: roryforguam@gmail.com • Tel: (671)472-7679 • Fax: (671)472-3547

Senator Rory J. Respicio CHAIRPERSON MAIORITY LEADER

May 7, 2014

Senator Thomas C. Ada VICE CHAIRPERSON ASSISTANT MAIORITY LEADER

Senator

Vicente (Ben) C. Pangelinan Member

Speaker Judith T.P. Won Pat, Ed.D. Member

Senator Dennis G. Rodriguez, Jr. Member

> Vice-Speaker Benjamin J.F. Cruz Member

Legislative Secretary Tina Rose Muña Barnes Member

Senator Frank Bias Aguon, Jr. Member

Senator Michael F.Q. San Nicolas Member

Senator
V. Anthony Ada
Member
MINORITY LEADER

Senator Aline Yamashita Membet

#### **MEMORANDUM**

To: Rennae Meno

Clerk of the Legislature

Attorney Therese M. Terlaje Legislative Legal Counsel

From: Senator Rory J. Respicio

Chairperson of the Committee on Rules

Subject: Referral of Bill No. 332-32(COR)

As the Chairperson of the Committee on Rules, I am forwarding my referral of Bill No. 332-32(COR).

Please ensure that the subject bill is referred, in my name, to the respective committee, as shown on the attachment. I also request that the same be forwarded to all members of *I Mina'trentai Dos na Liheslaturan Guåhan*.

Should you have any questions, please feel free to contact our office at 472-7679.

Si Yu'os Ma'åse!

Attachment

### I Mina'Trentai Dos Na Lihestaturan Received Bill Log Sheet

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	PUBUC HEARING DATE	DATE COMMITTEE REPORT FILED	FISCAL NOTES
332-32 (LS)	T.R. MUÑA BARNES, D. G. RODRIGUEZ, JR., A. A. YAMASHITA,	AN ACT TO AUTHORIZE I MAGA'LAHEN GUÅHAN TO EXCHANGE GOVERNMENT-OWNED PROPERTY IN ASINAN ORDOT-CHALAN PAGO RESERVED FOR THE DEPARTMENT OF PUBLIC HEALTH AND SOCIAL SERVICES FOR GOVERNMENT-OWNED PROPERTY IN TAMUNING OWNED BY THE CHAMORRO LAND TRUST.	5/6/14 4:01 p.m.	05/07/14	Committee on Appropriations, Public Debt, Legal Affairs, Retirement, Public Parks, Recreation, Historic Preservation, and Land			
	M. Limtlaco	The state of the s						



Lisa Dames <cipo@guamlegislature.org>

## **Public Hearing - FIRST NOTICE**

Lisa Dames <cipo@guamlegislature.org>

Tue, Jul 29, 2014 at 2:11 PM

To: news@guampdn.com, news@k57.com, Sabrina Salas <sabrina@kuam.com>, Jason Salas <jason@kuam.com>, Mindy Aguon <mindy@kuam.com>, Ken Quintanilla <kenq@kuam.com>, Krystal Paco <krystal@kuam.com>, clynt@k57.com, Betsy Brown <betsy@k57.com>, Kevin Kerrigan <kevin@k57.com>, Jon Anderson <editor@mvguam.com>, "Gerardo R. Partido" <gerry@mvguam.com>, Mar-Vic Cagurangan <marvic@mvguam.com>, louella@mvguam.com, rgibson@k57.com, kstokish@gmail.com, Jerick Sablan <jpsablan@guampdn.com>, Steve Limtiaco <slimtiaco@guampdn.com>, Lifestyles\_PDN <life@guampdn.com>, "Daleno, Gaynor D" <gdumat-ol@guam.gannett.com>

# PLEASE SEE REVISED AGENDA FOR PUBLIC HEARING NOTICE - AUGUST 5, 2014

The Committee on Appropriations, Public Debt, Legal Affairs, Retirement, Public Parks, Recreation, Historic Preservation, and Land will conduct a public hearing on Tuesday, August 5, 2014 beginning at 9:00am in the Guam Legislature Public Hearing Room.

The following is on the agenda:

Bill No. 341-32 (COR) - Introduced by Senator Vicente (ben) Cabrera Pangelinan

An Act to rezone Lot No. 14NEW, Block No. 16 in the Municipality of Dededo from Multi-Family Dwelling (R-2) to Commercial (C).

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An Act to rezone Lot No. 22, Block 9 in the Municipality of Dededo from Residential (R-1) to Commercial (C).

Bill No. 343-32 (COR) - Introduced by Senator Vicente (ben) Cabrera Pangelinan

An Act to rezone Lot No. 16, Block No. 16, in the Municipality of Dededo from Multi-Family (R-2) to Commercial (C).

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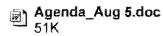
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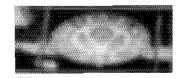
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Yanggen un nisisita espesiat na setbision, put fabot agang i Ifisinan Sinadot Vicente (ben) Cabrera Pangelinan gi 473-4238/7. Yanggen un nisisita kopian i priniponi siha ginen este na tareha, hålom gi i uepsait i Liheslaturan Guahan gi www.guamlegislature.com Yanggen para un na'hålom testigu-mu, chule' para i ifisinan-måmi gi 324 West Soledad Avenue gi iya Hagatña, pat guatto gi i Kuatton Katta gi i Liheslatura, pat faks gi 473-4238, patsino imel gi office@senbenp.com Este na nutisiu inapasi nu i fendon gubetriamento.

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(Quoted text hidden)





Lisa Dames <cipo@guamlegislature.org>

#### REVISED AGENDA

 Tue, Jul 29, 2014 at 2:56 PM

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Bill 332-32 (LS) - Introduced by Senator Tina Muna Barnes

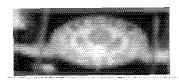
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Lisa Dames
Chief of Staff
I MINA'TRENTAL DOS NA LIHESLATURAN GUAHAN
Senator Vicente (ben) Cabrera Pangelinan
Committee on Appropriations, Public Debt, Legal Affairs, Retirement, Public Parks, Recreation, Historic Preservation, and Land.
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Lisa Dames <cipo@guamlegislature.org>

# **Public Hearing - SECOND NOTICE**

Lisa Dames <cipo@guamlegislature.org>
To: PHrg Notice <phnotice@guamlegislature.org>

Fri, Aug 1, 2014 at 4:38 PM

The Committee on Appropriations, Public Debt, Legal Affairs, Retirement, Public Parks, Recreation, Historic Preservation, and Land will conduct a public hearing on Tuesday, August 5, 2014 beginning at 9:00am in the Guam Legislature Public Hearing Room.

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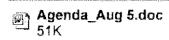
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Lisa Dames

Chief of Staff
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Lisa Dames <cipo@guamlegis!ature.org>

# **Public Hearing - SECOND NOTICE**

Lisa Dames <cipo@guamlegislature.org>

Fri, Aug 1, 2014 at 4:37 PM

To: news@guampdn.com, news@k57.com, Sabrina Salas <sabrina@kuam.com>, Jason Salas <jason@kuam.com>, Mindy Aguon <mindy@kuam.com>, Ken Quintanilla <kenq@kuam.com>, Krystal Paco <krystal@kuam.com>, Jon Anderson <editor@mvguam.com>, "Gerardo R. Partido" <gerry@mvguam.com>, Mar-Vic Cagurangan <marvic@mvguam.com>, louella@mvguam.com, kstokish@gmail.com, rgibson@k57.com, Jerick Sablan <jpsablan@guampdn.com>, Steve Limtiaco <slimtiaco@guampdn.com>, "Daleno, Gaynor D" <gdumat-ol@guam.gannett.com>, Lifestyles PDN <life@guampdn.com>

Sorry for inconvenience. See corrected agenda:

Bill No. 341-32 (COR) - Introduced by Senator Vicente (ben) Cabrera Pangelinan

An Act to rezone Lot No. 14NEW, Block No. 16 in the Municipality of Dededo from Multi-Family Dwelling (R-2) to Commercial (C).

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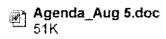
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This is the first time Munoz has utilized the web to release a film. He decided to take this route to get an audience.

"More people watch content on computers and smart phones then they do on traditional televisions. Looking at the analytics, more people have seen 'Griot's Lament' over the past three weeks then my last three films combined."

The feedback and reviews make the efforts worthwhile with funding being a huge obstacle to the success of the project. Additionally, Munoz recounted an incident when his team was almost shot down by the LAPD because they weren't officially permitted to film.

The officer was actually happy to see a group



Guam notive Alex Munoz, right, is shown filming his latest work "Griot's Lament."

of people making an artsy film in his beat. He could have shut us down, but instead he let us off the hook.

Noting the outstanding contributions of people from Guarn, Munoz mentioned locals Jeannett Da. Duck and Thelma Hechegova

"Averill Leano did an amazing job doing the color correction and creating an award winning moon shot. The film looks good because of Averill's great eye. And the film sounds amazing because of Teddy Salas. We were up until 3 in the morning mixing the film. I have never met with a sound

mixer who is so creative, innovative, and efficient. I am very proud of Averill and Teddy's contributions. Success is always hest when it is shared "

While webisode 2 will be released on Michael Jackson's birthday, in the meantime, Munoz looks forward to more contributions to Guam's film scene

"I'm going to get back to Guam to conduct another EYL FILMS workshop. with youth at DYA in 2015. We were just awarded a significant grant. Hove working with youth, particularly on Guam."

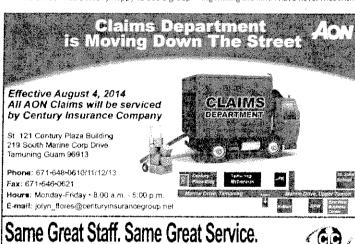
Youth ran also look forward to the 671/213 Alliance an initiative meant to offer support and networking for people

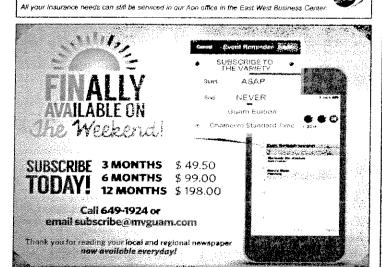
from Guarn and all of the Marianas heading to Los Angeles in pursuit of a film career.

We plan to offer two 671/213 Alfrance scholarships before the year ends. Five one thousand dolfar grants will be awarded to filmmakers on Guarn to support them in their filmmaking nersuits"

He will also complete work on a documentary and proceed with the development of a local animation series.

Griot's Lament is viewable on Vimeo and Genius.com.







Mora trenta Designa Libeslaturan Guahan 32nd GUANTI ECISLABURE

32nd GOANTERANDATURE Vice Speaker Borjamm J.F. Cruz Committee on Appropriations, Public Debt, Sching Char-Legal Maire, Refirement, Public Parks, Recreation, Historic Proservation, and Land

HEKUNGOK PUPBLEKO (PUBLIC HEARING)

gi Mártes, gi diha 5 gi Ágosta, 2014 Tuesday, August S., 2014

Kuätton friekengok Paphieka qi i Likeslaturan Guáhan (Guara Lephianare Politir Hearing Raomi)

TAREHA (AGENDA)

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RM No. 341-42 (COR) – Introduced by Senator Victorial (ben) Calarara Pangebrish An Acros records (or No. 1815) Citica (or 16 or the Municipality of Cerebio from Mote Family Gwellog (11-2) to Commercial (C.

Bill No. 340-33 (CORF) - Referenced by Sensian Vicente (ben) Castrera Paragelosia. An Actio rescend LasiNo. 32, Blanck 9 in the Hamiography of Depends from Freinderitial (B-1) for

BM No. 343-32 (COA) - Exicolated by Sentana Vicense (Ben) Caburda Pangelatian An Activa espice Cot No. 18. Silona No. 16 on the Manadaskiy of Dedeso From Math-Pannky (P. 2) to Commission (Fr.)

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MEKEMIKIK PEPBLEKO (PEBLE HKARING)

gi Matten, și ditte 5 și Agusto, 2014 Tuesday, August 5, 2014

Kulition backungoli Pupbleks et Libertaturan Goldan (Guam Legistature Public Haoring Bason)

alas avabi și eggaran (900 AM)

#### Priniponi Silva: (1918)

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BUILNO 347-32 (COR) - Introduced by Vice Species BJ Cruz An Art in Rezone Lef No. P10,9A-3-R19, in the Manacipality of Dadesto from Approximate (A) to Commercial (C).

Bis No. 348-32 (CDP) - Introduced by vion Speaker BJ Cruz An Act to Rezone Lot No. P16.94-3-16, in the Municipality of Decedo Surh Agriculture (A) to Commercial (C).

Bill the 0.45-32 (CVR) - Introduced by Senator Frank Papara, Ir. An Act to Recrue Lot No. 5021-1-4-81, Manicipality of Barrigada, from Agriculture Zone (A) to Midth-Paridy Dwelling Zone (R-2).

Bill 123-32 (COR) - Introduced by Secretar Chris Guerres An Act to Reconst Lot No. 2-1 NSW, Tract 132, Manacipality of Agat, From Gre-Family Dwelling (R-1) to Commercial Zone (C).

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### I Mina'trentai Dos na Liheslaturan Guåhan 32<sup>nd</sup> GUAM LEGISLATURE

Vice Speaker Benjamin J.F. Cruz, Chairman

Committee on Appropriations, Public Debt, Legal Affairs, Retirement, Public Parks, Recreation, Historic Preservation, and Land

#### INEKUNGOK PUPBLEKO (PUBLIC HEARING)

gi Måttes, gi diha 5 gi Agosto, 2014 Tuesday, August 5, 2014

Kuåtton Inekungok Pupbleko gi I Liheslaturan Guåhan (Guam Legislature Public Hearing Room)

TAREHA (AGENDA)

alas nuebi gi egga'an (9:00 AM)

Priniponi Siha: (Bills)

Bill No. 341-32 (COR) – Introduced by Senator Vicente (ben) Cabrera Pangelinan An Act to rezone Lot No. 14NEW, Block No. 16 in the Municipality of Dededo from Multi-Family Dwelling (R-2) to Commercial (C).

Bill No. 342-32 (COR) - Introduced by Senator Vicente (ben) Cabrera Pangelinan An Act to rezone Lot No. 22, Block 9 in the Municipality of Dededo from Residential (R-1) to Commercial (C).

Bill No. 343-32 (COR) - Introduced by Senator Vicente (ben) Cabrera Pangelinan An Act to rezone Lot No. 16, Block No. 16, in the Municipality of Dededo from Multi-Family (R-2) to Commercial (C).

Bill No. 345-32 (COR): Introduced by Senator Vicente (ben) Cabrera Pangelinan An Act to amend Section 3, Section 4, and to repeal Section 6 all of Public Law 21-130 to authorize Department of Land Management to exchange private property taken for the construction of the Agat-Umatac Highway with government land.

Bill No. 347-32 (COR) – Introduced by Vice Speaker BJ Cruz An Act to Rezone Lot No. P10.9A-3-R19, in the Municipality of Dededo from Agriculture (A) to Commercial (C).

324 West Soledad Avenue Suite 101, Hagåtña, GU 96910 Tel: (671) 473-4236 / 473-4237 Fax: (671) 473-4238 E-mail: office@senhenp.com www.senbenp.com



## I Mina'trentai Dos na Liheslaturan Guåhan 32<sup>nd</sup> GUAM LEGISLATURE

### Vice Speaker Benjamin J.F. Cruz, Chairman

Committee on Appropriations, Public Debt, Legal Affairs, Retirement, Public Parks, Recreation, Historic Preservation, and Land

Bill No. 348-32 (COR) - Introduced by Vice Speaker BJ Cruz An Act to Rezone Lot No. P10.9A-3-16, in the Municipality of Dededo from Agriculture (A) to Commercial (C).

Bill No. 349-32 (COR) – Introduced by Senator Frank Aguon, Jr. An Act to Rezone Lot No. 5221-1-4-R1, Municipality of Barrigada, from Agriculture Zone (A) to Multi-Family Dwelling Zone (R-2).

Bill 329-32 (COR) – Introduced by Senator Chris Duenas An Act to Rezone Lot No. 2-1 NEW, Tract 132, Municipality of Agat, From One-Family Dwelling (R-1) to Commercial Zone (C).

Bill No. 330-32 (COR) – Introduced by Senator Chris Duenas An Act to *Rezone* Lot 2-R3, Block 2, Tract 172, Municipality of Dededo, from One-Family Zone (R-1) to Commercial Zone (C).

Bill 287-32 (COR) – Introduced by Senator Tina Muna Barnes
An Act to authorize I Maga'lahen Guahan to exchange government-owned property in
Asinan Ordot-Chalanp Pago reserved for the Department of Public Health & Social
Services for government-owned property in Dededo owned by the Chamorro Land Trust
Commission.

Bill 332-32 (LS) – Introduced by Senator Tina Muna Barnes
An Act to Authorize *I Maga'lahen Guahan* to exchange Government-owned property in
Asinan Ordot-Chalan Pago reserved for the Department of Public Health & Social
Services for Government-owned property in Tamuning owned by the Chamorro Land
Trust Commission

Yanggen un nisisita espesiàt na setbision, put fabot âgang i Ifisinan Sinadot Vicente (ben) Cabrera Pangelinan gi 473-4236/7. Yanggen un nisisita kopian i priniponi siha ginen este na tareha, hålom gi i uepsait i Liheslaturan Guāhan gi www.guamlegislature.com Yanggen para un na'hålom testigu-mu, chule' para i ifisinan-māmi gi 324 West Soledad Avenue gi iya Hagātha, pat guatto gi i Kuutton Katta gi i Liheslatura, pat faks gi 473-4238, patsino imel gi office@senbenp.com Este na nutisiu mapāsi nu i fendon gubetnamento.

If you require any special accommodations, auxiliary aids or other special services or for further information, please call the Office of Senator Vicente (ben) Cabrera Pangelinan at 473-4236/7. For copies of any of the Bills listed on this agenda, you may log on to the Guam Legislature's website at www.guamlegislature.com Testimonics may be submitted directly to our office at 324 West Soledad Avenue in Hagátha or at the Mail Room of the Guam Legislature, via fax at 473-4238, or via email at office@senbenp.com

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# I Mina'Trentai Dos Na Liheslaturan Guåhan

# Office of The Legislative Secretary Tina Rose Muña Barnes

TO:

**TMB** 

FROM:

SGF

DATE:

August 5, 2014

RE:

SPONSOR'S OPENING STATEMENT BILLS 287-32 and 332-

32

These pair of bills need to be considered together because they involve one property that is being exchanged for two separate parcels of property. The larger parcel is located in Asinan, Chalan Pago. The two smaller parcels are located in Dededo next to the existing Public Health Center and in Tamuning located next to the Healing Hearts Center.

The portion of the Lot in Asinan that is reserved for Public Health is approximately 17 acres and there are families that are currently residing and farming on that lot – these families, as I am informed, would be eligible for Chamorro Land Trust leases. The Lot in Dededo is approximately 2 acres and the Lot in Tamuning is approximately 1 acre.



# I Mina'Trentai Dos Na Liheslaturan Guåhan

# Office of The Legislative Secretary Tina Rose Muña Barnes

The two smaller lots are in the Chamorro Land Trust inventory. The Asinan property is not. By allowing this exchange, the Chamorro Land Trust will have a net increase of approximately 13 acres.

On the Dededo lot, it is proposed that an Environmental Health Lab be built to benefit not only Guam but the region as well. The Tamuning Lot is slated for a proposed Foster Care Home.